

After the Nuclear Deal



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Research on the EU-Iran Gas Relationship in the Post-Sanctions Era

Master Thesis
Siyar Tel
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Siyar_tel@hotmail.com

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Siyar Tel
425702/S1349163
Master European Studies
University of Twente and the University of Münster
Supervisors: Shawn Donnelly (Enschede) and Ivo Hernandez (Münster)
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Preface

Before I had the module “Europe and the new geopolitics of oil and gas”, I was not familiar with energy politics. I knew that fossil fuels were important for the economies of different states, but I knew nothing about “pipeline politics” and the existence of LNG. Because of the module “Europe and the new geopolitics of oil and gas” I got interested in the EU’s strategy on diversifying away from Russian gas. Then, I read about the JCPOA, the Nuclear Deal, and that one of the consequences of that agreement has been that Iran is allowed to sell piped gas and LNG to the EU. After that I had read about the Nuclear Deal, I decided to choose the EU-Iran gas relationship after the Nuclear Deal as the topic of my master thesis.

Because of this research, I have learned that pipeline gas and LNG are two different dimensions in the world of energy politics. I have also learned what the state of affairs is in the EU-Iran gas relationship after the Nuclear Deal.

I would like to thank my supervisors Ivo Hernandez from the WWU Münster and Shawn Donnelly from the University of Twente for their guidance that they have given to me, and I would like to thank the WWU Münster for offering the module “Europe and the new geopolitics of oil and gas”, because without this module I would never have had the inspiration to choose for this master thesis topic.

Abstract

From the Implementation Day of the JCPOA on, Iran is allowed to sell natural gas to the EU and the EU is allowed to buy and import natural gas from Iran.²

The EU wants to be less dependent on importing gas from Russia.³ After the Ukraine-Russia gas crisis of 2006, the EU started to really prioritize the diversification of its gas supplies.⁴

The European Commission put forward the Southern Gas Corridor initiative in 2008 after that the EU's energy security concerns had appeared because of the first Russian-Ukrainian-European natural gas crisis in 2006.⁵

In the EU's commission policy document of 2008, in which the Southern Gas Corridor Strategy was introduced, it was also mentioned that "Iran should represent a further significant supply source for the EU, when political conditions permit".⁶

In the year 2008, the European Commission also mentioned that the import of liquefied natural gas (LNG) is important for the diversification of the EU's energy supplies.⁷

The EU wants to increase its LNG imports and improve its LNG storage capacity in order to make the EU gas system more flexible and diverse.⁸

So, Russia has the capability and the power to significantly disrupt gas supplies to the majority of Central- and Eastern European EU member states⁹ and the EU wants to counter this relative power of Russia through

connecting Iranian gas to the Southern Gas Corridor's pipeline network.¹⁰ One of the other ways through which the EU wants to counter this relative power of Russia, is importing Iranian LNG.¹¹

Through both its foreign policies on importing piped Iranian gas and Iranian LNG, the EU is seeking for relative gains and not for absolute gains.

In accordance with its Resistance Economy doctrine, Iran will choose for pipeline routes that are the most economically **and politically suitable**¹² and exporting piped gas to the EU via Turkey is not politically suitable for Iran, because Iran and Turkey are regional rivals.¹³

In accordance with its Resistance Economy doctrine, Iran wants to increase its LNG export capability because it is advantageous for Iran's diversification of its gas export routes and destinations, and it gives Iran a **strategic flexibility during a new possible era of sanctions in the future**.¹⁴

Iran's preference to export LNG to the EU¹⁵ and Iran's preference to not export piped gas to the EU is in line with Iran's Resistance Economy goal of having **strategic flexibility during a new possible era of sanctions in the future**.¹⁶

Through both its foreign policies on exporting piped gas to the EU and exporting LNG to the EU, Iran is seeking for relative gains, and not for absolute gains after the nuclear deal.

² Modrall, 2016, p.40.

³ European Commission, 2014, p.2.

⁴ Tagliapietra and Zachmann, 2015, p.2.

⁵ Tagliapietra and Zachmann, 2015, p.2.

⁶ European Commission, 2008, p.4.

⁷ European Commission, 2008, p.5.

⁸ European Commission, 2016, p.2.

⁹ Yafimava, 2015, p. 2.

¹⁰ European Commission, 2014, p.2, p.16.

¹¹ Houshisadat, 2015, p.470-471.

¹² Ünal, 2016, p.26.

¹³ Norman, 2016.

¹⁴ Ünal, 2016, p.8.

¹⁵ Houshisadat, 2015, p.466.

¹⁶ Ünal, 2016, p.8.

Table of contents

Preface.....	4
Abstract	5
List of abbreviations	8
Chapter 1: The introduction	9
1.1 An introduction about the topic of this master thesis	9
1.2: The research question.....	11
1.3: The research design.....	11
1.4: Theoretical framework.....	12
1.4.1: the connection between energy resources and liberalism	13
1.4.2.: the paradigm of liberalism.....	13
1.4.3: the connection between energy resources and realism	14
1.4.4: the paradigm of realism and its assumptions	16
1.4.5: contrasting liberalism with realism	17
1.5: Research Methodology	18
1.5.1: Units of analysis	18
1.5.1.1: applying the paradigms of realism and liberalism <i>to the EU as a whole</i> (to the EU as an unit of analysis)	19
1.5.2: Conceptualization.....	19
1.5.3: Operationalization	22
1.6: Scientific relevance	25
1.7: Overview of the thesis.....	26
Chapter 2: The EU's foreign policy on importing piped Iranian gas and Iran's foreign policy on exporting piped gas to the EU	28
2.1: The EU's foreign policy on being less dependent on piped Russian gas and the EU's Southern Gas Corridor Strategy.....	28
2.1.1: the background of the EU's Southern Gas Corridor Strategy	28
2.1.2: The EU's Southern Gas Corridor Strategy	29
2.2: The EU's foreign policy on importing piped gas from Iran via the Southern Gas Corridor.....	30
2.2.1: The EU's energy partnership with Turkey and the importance of TANAP (the Turkish part of the Southern Gas Corridor) for the EU in connection with importing piped Iranian gas	31
2.2.2: The EU's attitude towards Iran's price demands for its natural gas	32
2.3: Iran's foreign policy on exporting piped gas to the EU	32
2.3.1: Iran's current unwillingness to export piped gas to the EU because of its regional rivalry with Turkey.....	33

2.3.2: Iran's current unwillingness to export piped gas to the EU because of Turkey's transit fee demands.....	34
2.4: Iran's current unwillingness to export piped gas to the EU because of Iran's underdeveloped gas sector and because of the current gas prices in Europe.....	34
2.5: Iranian foreign policy on exporting piped gas within the framework of the Iranian "Resistance Economy" doctrine.....	35
2.6: Through its foreign policy on importing piped Iranian gas, the EU is seeking for relative gains and not for absolute gains.....	37
2.7: Through its foreign policy on exporting piped gas to the EU, Iran is seeking for relative gains and not for absolute gains.....	38
Chapter 3: The EU's foreign policy on importing Iranian LNG and Iran's foreign policy on exporting LNG to the EU	39
3.1: Background information on LNG.....	39
3.2: The EU's foreign policy on importing Iranian LNG	39
3.3: The EU's attitude towards Iran's price demands for its natural gas	41
3.4: Iran's large gas reserves	41
3.5: Iran's degraded energy sector.....	41
3.6: Iran's foreign policy on exporting LNG to the EU.....	42
3.7: Iran's foreign policy on exporting LNG within the framework of the Iranian "Resistance Economy" doctrine.....	42
3.8: Through its foreign policy on importing Iranian LNG, the EU is seeking for relative gains and not for absolute gains.....	44
3.9: Through its foreign policy on exporting LNG to the EU, Iran is seeking for relative gains, not for absolute gains.....	44
Chapter 4: The conclusion	46
4.1: Both the EU and Iran are seeking for relative gains, not for absolute gains.....	46
4.2: The important implication of the answer of the research question: Given that Iran has more power resources than the EU in connection with their gas relationship, Iran is likely to have leverage over the EU during possible gas sales negotiations and Iran is likely to be able to realize its preference to export LNG to the EU and to not export piped gas to the EU.....	47
5.4: limitations of this research.....	48
Reference list.....	49

List of abbreviations

BCM: Billion Cubic Meters

JCPOA: Joint Comprehensive Plan of Action

LNG: Liquefied Natural Gas

NIGC: National Iranian Gas Company

NIGEC: National Iranian Gas Exporting Company

NIOC: National Iranian Oil Company

TCM: Trillion Cubic Meters

Chapter 1: The introduction

1.1 An introduction about the topic of this master thesis

The EU wants to be less dependent on importing gas from Russia.¹⁷ After the Ukraine-Russia gas crisis of 2006, the EU started to really prioritize the diversification of its gas supplies.¹⁸ In 2008, the European Commission made clear that EU gas imports had a share of 61% in the total EU gas consumption and that 42% of the EU gas imports came from Russia, 24% from Norway, 18% from Algeria and 16% from other countries.¹⁹ In addition, the European Commission made clear in this policy document that the EU needs to diversify its gas supplies.²⁰ The European Commission put forward the Southern Gas Corridor initiative in 2008 after that the EU's energy security concerns had appeared because of the first Russian-Ukrainian-European natural gas crisis in 2006.²¹ The European Commission mentioned that "a southern gas corridor must be developed for the supply of gas from Caspian and Middle Eastern sources, which could potentially supply a significant part of the EU's need".²² The supply from Caspian and Middle Eastern sources could the EU make less dependent on importing Russian gas. The 2014 Ukraine crisis ensured that energy security concerns are again top priorities on the EU agenda, after those EU policymakers had realized that the threat of supply interruptions from the EU's main natural gas supplier, Russia, threatens the EU's energy supply.²³

In the EU's commission policy document of 2008, in which the Southern Gas Corridor Strategy was introduced, it was also mentioned that "Iran should represent a further significant supply source for the EU, when political conditions permit"²⁴. In the European commission's policy document on the 'European Energy Security Strategy', the European Commission mentioned that in the longer term, a country like Iran, "*If conditions are met to lift the sanctions regime*", "could also significantly contribute to the enlargement of the Southern Gas Corridor"²⁵. So the EU wants to import piped Iranian gas via the Southern Gas Corridor.

In the year 2008, the European Commission also mentioned that the import of liquefied natural gas (LNG) is important for the diversification of the EU's energy supplies.²⁶ The EU wants to increase its LNG imports and improve its LNG storage capacity in order to make the EU gas system more flexible and diverse.²⁷ For the EU, LNG will remain and grow as a large source of diversification in the years ahead.²⁸ So, the EU wants to import both piped gas and

¹⁷ European Commission, 2014, p.2.

¹⁸ Tagliapietra and Zachmann, 2015, p.2.

¹⁹ European Commission, 2008, p.4.

²⁰ European Commission, 2008, p.4.

²¹ Tagliapietra and Zachmann, 2015, p.2.

²² European Commission, 2008, p.4.

²³ Tagliapietra & Zachmann, 2015, p.2

²⁴ European Commission, 2008, p.4.

²⁵ European Commission, 2014, p.16.

²⁶ European Commission, 2008, p.5.

²⁷ European Commission, 2016, p.2.

²⁸ European Commission, 2014, p.15.

LNG in order to increase its energy security through gas supply routes diversification.²⁹ In addition, the EU wants to increase its energy security through importing both piped Iranian gas³⁰ and Iranian LNG,³¹ because the nuclear deal of July 2015 (the JCPOA) allows this.³²

Russia has the capability and the power to significantly disrupt gas supplies to the majority of Central- and Eastern European EU member states.³³ The EU wants to reduce its energy dependence on Russia and increase its energy independence from Russia through importing Iranian pipeline gas via the Southern Gas Corridor.³⁴ One of the other ways through which the EU wants to decrease its dependence on Russian gas and increase its energy independence from Russian gas is importing Iranian LNG.³⁵ So, the EU wants to diversify away from Russian gas in order to increase its energy independence from Russia (in order to reduce its energy dependence on Russia). **Through both its foreign policies on importing piped Iranian gas and Iranian LNG, the EU is seeking for relative gains and not for absolute gains.**

As will be explained in chapter 2, Iran is not aiming the EU for the export of its pipeline gas because of its regional rivalry with Turkey, the Turkish transit fee demands, Iran's degraded energy sector (Iran needs much foreign investment for the upgrading of its gas export infrastructure) and Iran is claiming that the EU is not attractive for the export of its pipeline gas because of the current gas prices in Europe. As will be explained in chapter 2, Iran's current preference to not export piped gas to the EU is in accordance with its Resistance Economy Doctrine.

Iran is aiming Europe as a significant destination for Iranian LNG export (this will be explained in chapter 3).³⁶ Iran views LNG exports to the EU as a contemporary priority.³⁷ As will be explained in chapter 3, Iran's preference to export LNG to the EU is in accordance with its Resistance Economy doctrine.

Through the Resistance Economy doctrine, Iran wants to minimize the damage that is caused by countries that impose sanctions on Iran and Iran wants to be less dependent on those countries that impose sanctions on Iran.³⁸ In other words, by means of the Resistance Economy doctrine, Iran wants to overcome pressures from Western states' sanctions and economic pressure on other states.³⁹ Through the Resistance Economy doctrine, Iran is aiming to be **as independent as possible** from other (western) countries in connection with attaining economic growth and prosperity.⁴⁰ Iran's preference to export LNG to the EU⁴¹ and Iran's preference to not export piped gas to the EU is in line with Iran's Resistance Economy goal of having **strategic flexibility** during a new possible era of sanctions in the future.⁴²

²⁹ European Commission, 2016, p.2.

³⁰ European Commission, 2008, p.4; European Commission, 2014, p.16.

³¹ European Commission, 2016, p.2; European Commission, 2008, p.4.

³² European Commission, 2014, p.16; European Commission, 2016, p.11.

³³ Yafimava, 2015, p. 2.

³⁴ Ünal, 2016, p.32.

³⁵ Houshisadat, 2015, p.470-471.

³⁶ Houshisadat, 2015, p.466.

³⁷ Shokri Kalehsar, 2016a, p.546.

³⁸ Ünal, 2016, p.13.

³⁹ Piran and Dorche, 2016, p.648.

⁴⁰ Piran and Dorche, 2016, p.647

⁴¹ Houshisadat, 2015, p.466.

⁴² Ünal, 2016, p.8.

Through both its foreign policies on exporting piped gas to the EU and exporting LNG to the EU, Iran is seeking for relative gains, and not for absolute gains after the nuclear deal.

In July 2015, the Joint Comprehensive Plan of Action, the nuclear agreement, was agreed upon between the P5+1 countries and Iran. The most important achievement of the nuclear deal of July 2015 has been that it limits both the uranium enrichment and plutonium reprocessing routes to nuclear armament which were at disposal for Iran.⁴³

On January 16, 2016, the Implementation Day of the JCPOA took place, after that the International Atomic Energy Agency had ascertained that Iran had complied with certain nuclear-related rules of the JCPOA.⁴⁴ From the Implementation Day of the JCPOA on, Iran is allowed to sell gas to the EU and the EU is allowed to buy and import gas from Iran.⁴⁵

The EU still wants to be less independent on importing Russian gas, and theoretically, Iran could contribute to the realization of that goal. Iran is now a potential gas supplier for the EU.

This thesis is looking at to what extent the EU's foreign policies on importing piped Iranian gas and Iranian LNG is motivated by power politics (relative gains) or by an prosperity and economic welfare approach (absolute gains). This thesis is also looking at to what extent the Iran's foreign policies on exporting piped gas and LNG to the EU is motivated by power politics (relative gains) or by an prosperity and economic welfare approach (absolute gains).

1.2: The research question

The research question of this master thesis is:

To what extent are absolute gains and relative gains sought by the EU and Iran by means of their gas relationship after the accomplishment of the JCPOA in July 2015?

1.3: The research design

This research has the case study as a research design. Yin⁴⁶ defines in a clearly manner what a case study is: "A case study is an empirical enquiry that investigates a contemporary phenomenon (the "case") in depth and within its real-world context". The contemporary phenomenon upon which the focus will be in depth is: The EU-Iran gas relationship after the Joint Comprehensive Plan of Action Agreement of 14 July 2015.

A case study will be conducted into both the Iran's and the EU's preferences with regard to their gas relationship after the JCPOA of July 2015. A case study will be conducted into Iran's preferences with regard to the possibilities to export piped gas and LNG to the EU and a case study will be conducted into the EU's preferences with regard to the possibilities to import piped Iranian gas and Iranian LNG.

In addition, when the EU's motivations (power motivations or economic motivations) behind the concerned EU's preferences have been ascertained, then it can be determined whether the

⁴³ Vishwanathan, 2016, p.10.

⁴⁴ Katzman and Kerr, 2017, p.8-9.

⁴⁵ Modrall, 2016, p.40.

⁴⁶ Yin, 2014, p.16.

EU is seeking for both relative gains and absolute gains. When Iran's motivations (power motivations or economic motivations) behind the concerned Iran's preferences have been ascertained, then it can be determined, whether Iran is seeking for both relative gains and absolute gains.

The two relevant dimensions (the pipeline dimension and the LNG dimension) of the EU-Iran gas relationship will be addressed in this research, so that this research on the EU-Iran gas relationship will have content validity. At the beginning of every chapter, it will be mentioned which dimension(s) will be addressed in the concerned chapter. In paragraph 1.5.2.1, it will be explained what the differences are between the pipeline dimension and the LNG dimension. This case study will be conducted through the collection of the following kinds of data: EU policy documents, scientific articles and press releases. EU policy documents will be used, in order to ascertain what the EU's policy goals are in the field of EU energy security. Through reading the European Institutions' policy documents, it will be ascertained what the EU's official goals are with regard to increasing its energy security and with regard to importing Iranian gas. Through studying the European Institutions' policy document insights can be gained about the EU's foreign policy on importing Iranian gas. Another advantage of using research data such as EU policy documents is that these policy documents provide straightforwardly information about the EU's official goals in the field of EU energy security. These EU policy documents are not interpretations from other authors about what the EU strives for or not. Besides reading policy documents that have been written by the European Institutions, scientific articles that have been written by various scientists will also be read. Various scientific articles will be read and used in this research, in order to find both the EU's and Iran's preferences with regard to their gas relationship after the JCPOA of July 2015. The JCPOA is a very recent treaty. The EU-Iran post-sanctions gas relations also depend on present developments. Press releases will be used in order to follow the current developments on the EU-Iran gas relations.

1.4: Theoretical framework

The concept of absolute gains is a component of **the paradigm of liberalism**⁴⁷ and the concept of relative gains is a component of **the paradigm of realism**.⁴⁸ So with using the analytical concepts of absolute gains and relative gains, automatically, the paradigms of liberalism and realism are also used in this research in order to explain the behavior and preferences of Iran and the EU with regard to their gas relationship. In this part about the theoretical framework, the connections of both liberalism and realism with energy resources will be explained, the main assumptions of these paradigms will be explained and both world views will be contrasted with each other.

⁴⁷ Powell, 1991, p.1303.

⁴⁸ Powell, 1991, p.1303.

1.4.1: the connection between energy resources and liberalism

In connection with energy resources, energy exporters want to sell the commodity of energy and generate revenues⁴⁹. Furthermore, in the European Energy Security Strategy that has been written by the European Commission in 2014, it is mentioned that the EU wants to increase its energy security through gas supply diversification for its overall economic welfare.⁵⁰

Obviously, energy resources have an economic welfare aspect.

According to the liberal worldview, states make decisions based upon their judgments of their own welfare, not that of others.⁵¹ The concept of absolute gains is used within the framework of liberalism and it presupposes that states focus on their absolute level of economic welfare.⁵² Given that economic welfare is sought through the selling of energy⁵³ and through the consumption of energy⁵⁴, and given the fact that economic welfare is a central concept within the paradigm of liberalism⁵⁵, the liberal paradigm will be applied to the EU-Iran gas trade case.

1.4.2.: the paradigm of liberalism

According to the liberal worldview, states make decisions based upon their judgments of their own welfare, not that of others.⁵⁶ So, the paradigm of liberalism assumes that states want to obtain absolute gains.⁵⁷ The concept of absolute gains is used within the framework of liberalism and it presupposes that states focus on their absolute level of economic welfare.⁵⁸ According to liberalism, states are indifferent to the gains of other actors.⁵⁹

Every trade has linked with it the costs of the trade itself (transaction costs): the costs of identifying issues,⁶⁰ the costs of negotiating the conditions of the trade⁶¹, the costs of monitoring and imposing the conditions of the trade, etc.⁶² These costs are labeled as transaction costs.⁶³

According to liberalism, states pursue economic interdependence in the international relations, and states are willing to cooperate with each other based on the economic interdependence.⁶⁴ The paradigm of liberalism assumes that if there are shared interests

⁴⁹ Jonsson, Johansson, Månsson, Nilsson, Nilsson and Sonnsjö, 2015, p.49.

⁵⁰ European Commission, 2014, p.2.

⁵¹ Mowle, 2003, p. 567.

⁵² Powell, 1991, p.1304.

⁵³ Jonsson, Johansson, Månsson, Nilsson, Nilsson and Sonnsjö, 2015, p.49.

⁵⁴ European Commission, 2014, p.2.

⁵⁵ Powell, 1991, p.1304.

⁵⁶ Mowle, 2003, p. 567.

⁵⁷ Powell, 1991, p.1303.

⁵⁸ Powell, 1991, p.1304.

⁵⁹ Powell, 1991, p.1303.

⁶⁰ Moravcsik, 1993, p.508.

⁶¹ Bell, 2010, p.1.

⁶² Bell, 2010, p.1.

⁶³ Bell, 2010, p.1.

⁶⁴ Keohane, 2005, p.7.

between states then there is the possibility of inter-state cooperation.⁶⁵ At the international political level, cooperation can stimulate positive-sum results.⁶⁶

Cooperation takes place, when entities (whether individuals or organizations) adjust their behavior to the actual or anticipated preferences of other entities, through a process of policy coordination.⁶⁷ If there are not attempts made by entities to adapt their policies to the objectives of other entities then there is discord: a context in which entities view each other's policies as hindering the achievement of their goals.⁶⁸

So the paradigm of liberalism also assumes that cooperation is very important in a world of economic interdependence and that shared economic interests create a demand for institutions and rules.⁶⁹ Institutions are not only formal organizations with headquarters buildings and specialized staffs, because institutions are also defined as "recognized patterns of practice around which expectations converge".⁷⁰ Institutions are also defined as "persistent and connected sets of rules, formal and informal, that prescribe behavioral roles, constrain activity, and shape expectations."⁷¹ According to liberalism, institutionalized patterns of cooperation take place in order to facilitate cooperation (in order to reduce the transaction costs of cooperation).⁷²

Multilateralism is about "the practice of coordinating national policies in groups of three or more states, through ad hoc arrangements or by means of institutions"⁷³. Through multilateralism, coordination problems are managed and cooperation problems are resolved.⁷⁴ Multilateralism is a good instrument for addressing high transaction costs including the costs of negotiating and enforcing agreements.⁷⁵ Multilateral agreements stimulate the achievement of absolute gains.⁷⁶

1.4.3: the connection between energy resources and realism

According to the paradigm of realism, the main concerns of states are power and security.⁷⁷ The paradigm of realism regards energy resources as power elements.⁷⁸ Power resources are the means by which an actor can influence the behavior of other actors.⁷⁹ Realism also expects that power resources provide leverage (negotiating advantages) in negotiations.⁸⁰ Given that power resources provide leverage in negotiations, power resources also influence bargaining outcomes.⁸¹ The paradigm of realism has the assumption that the states with more

⁶⁵ Keohane, 2005, p.7.

⁶⁶ Dannreuther, 2010, p.6.

⁶⁷ Keohane, 2005, p.51-52.

⁶⁸ Keohane, 2005, p.52.

⁶⁹ Keohane, 2005, p.7.

⁷⁰ Keohane, 2005, p.8.

⁷¹ Keohane, 1990, p.732.

⁷² Keohane, 2005, p.7.

⁷³ Keohane, 1990, p.731.

⁷⁴ Ruggie, 1992, p.567.

⁷⁵ Thompson and Verdier, 2014, p.16.

⁷⁶ Keohane, 1990, p.742.

⁷⁷ Grieco, 1988, p.488.

⁷⁸ Česnakas, 2010, p.30.

⁷⁹ Dahl, 1976, p.37.

⁸⁰ Dinar, 2000, p.387.

⁸¹ Dinar, 2000, p.387.

power resources (the strongest states) will prevail in international negotiations.⁸² According to realism, international bargaining outcomes are tended to be determined by the preferences of the states that have more power resources (the more powerful states).⁸³

Energy resources play an important role as power elements in states' foreign policies.⁸⁴

According to the paradigm of realism, energy resources are used in foreign relations because states want to increase their influence and power in foreign countries⁸⁵ and energy resources are used to achieve energy independence.⁸⁶ According to the paradigm of realism, balancing is about that states want to balance in all sorts of ways against other states in order to maximize their independence (including energy independence/energy security).⁸⁷ For example, the European Commission stated in the European Energy Security Strategy that "The European Union's prosperity and *security* hinges on a stable and abundant supply of energy"⁸⁸

A state's amount of energy resources determines partially a state's economic capabilities. For example, if a state has much natural resources, then the state's industrial sector benefits from this, and if a state has much natural resources, then a state is relatively less dependent on other countries that export energy.

Capabilities are important with regard to a coalition's power or a state's power. In connection with capabilities, characteristics like territory, population, *material resources*, industrial capacity, armed forces and military potential are important.⁸⁹ With other words described, a coalition's or a state's power has different components. There is the military, technological, economic and demographic component.⁹⁰

Energy is an important material resource.⁹¹ Energy is an important component for a state's material capabilities or for a coalition of states' material capabilities.⁹² Power from energy resources establishes options to enlarge or transform state power into other areas: industrial, financial, military, and diplomatic.⁹³ Strengthened energy power increase states' capabilities to utter their interests abroad.⁹⁴ Furthermore, realism also expects that power resources provide leverage in negotiations.⁹⁵ According to realism, international bargaining outcomes are tended to be determined by the preferences of the states that have more power resources (the more powerful states).⁹⁶

⁸² Dinar, 2000, p.387.

⁸³ Dinar, 2000, p.387.

⁸⁴ Česnakas, 2010, p.30.

⁸⁵ Česnakas, 2010, p.30,42.

⁸⁶ Ziegler, 2006, p.8.

⁸⁷ Layne, 1989, p.19, p.29, p.40; Česnakas, 2010, p.42.

⁸⁸ European Commission, 2014, p.2.

⁸⁹ Chatterjee, 1972, p.51.

⁹⁰ Brooks and Wohlforth, 2005, p.511.

⁹¹ Dannreuther, 2010, p.3.

⁹² Česnakas, 2010.

⁹³ Česnakas, 2010, p.38.

⁹⁴ Česnakas, 2010, p.38.

⁹⁵ Dinar, 2000, p.387.

⁹⁶ Dinar, 2000, p.387.

Given the fact that according to realism, energy resources are power elements⁹⁷ and that energy resources are an important material resource and an important component of a state's power,⁹⁸ the paradigm of realism will be applied to the EU-Iran gas trade case.

1.4.4: the paradigm of realism and its assumptions

According to the paradigm of realism, the main concerns of states are power and security.⁹⁹ States want to have as much power as possible in order to assure survival.¹⁰⁰ The international political system (the inter-state level) is characterized by a state of anarchy.¹⁰¹ According to realism, international institutions of cooperation are weak, because the international anarchy stimulates competition and conflict among states.¹⁰² In the anarchical international political system, there will always be a conflict of interests.¹⁰³

According to realism, states are mainly occupied with **relative gains**.¹⁰⁴ **A state's utility is a function of its relative power.**¹⁰⁵ **States are mainly concerned about their relative position towards other states.**¹⁰⁶ **States are concerned that other states might attain relatively more gains from cooperation than themselves.**¹⁰⁷ **So, international collaboration is very restricted according to the worldview of realism, because states are concerned about how well they perform relative to each other rather than how well they perform themselves.**¹⁰⁸

All the theories of realism have the core assumption that there is a domination of material capabilities.¹⁰⁹ Military power has been depended on economic power, from which it is derived since the industrial revolution.¹¹⁰ From this interconnectedness between military and economic power it can be derived that the economic and military capabilities are important for a state's position in the international system. With other words described, both the economic and military capabilities are important for a state's power or for the power of a coalition of states. In connection with capabilities, characteristics like territory, population, *material resources*, industrial capacity, armed forces and military potential are important.¹¹¹ Energy resources are power elements.¹¹² Energy resources are an important material resource and an important component of a state's power.¹¹³ So, according to the paradigm of realism, states seek energy as a material resource, and states cooperate on the basis of relative gains.

⁹⁷ Česnakas, 2010, p.30.

⁹⁸ Dannreuther, 2010, p.3.

⁹⁹ Grieco, 1988, p.488.

¹⁰⁰ Česnakas, 2010, p.34-35.

¹⁰¹ Dannreuther, 2010, p.2.

¹⁰² Grieco, 1988, p.485.

¹⁰³ Keohane, 2005, p.7.

¹⁰⁴ Powell, 1991, p.1303.

¹⁰⁵ Powell, 1991, p.1303.

¹⁰⁶ Grieco, Powell and Snidal, 1993, p.729.

¹⁰⁷ Grieco, Powell and Snidal, 1993, p.729.

¹⁰⁸ Snidal, 1991, p.387.

¹⁰⁹ Česnakas, 2010, p.32.

¹¹⁰ Posen, 2009, p.348.

¹¹¹ Chatterjee, 1972, p.51.

¹¹² Česnakas, 2010, p.30.

¹¹³ Dannreuther, 2010, p.3.

1.4.5: contrasting liberalism with realism

The paradigm of liberalism can be contrasted with the paradigm of realism. Through the following table, both paradigms are contrasted with each other.

Table 1: contrasting realism with liberalism

Realism	Liberalism
The main concerns of states are power and security. ¹¹⁴	The main concern of states is economic welfare. ¹¹⁵
Realism emphasizes the <i>conflict of interests</i> between states in an anarchical international political system. ¹¹⁶ According to realism, states accentuate the possibilities of conflict. ¹¹⁷ In the anarchical international political system, there will always be a conflict of interests. ¹¹⁸	Liberalism emphasizes <i>that there is economic interdependence</i> at the international political level and states are willing to cooperate with each other based on the economic interdependence. ¹¹⁹ According to liberalism, states accentuate the possibilities of cooperation. ¹²⁰ Anarchy can be overthrown and military conflict can be avoided. ¹²¹
According to realism, institutionalized patterns of cooperation take place because states seek for power through those institutionalized patterns of cooperation. ¹²²	According to liberalism, institutionalized patterns of cooperation take place in order to facilitate cooperation. ¹²³
From the realist perspective, reducing dependence on Russia with a security concern and focus is the main reason for the EU to import Iranian gas.	From the liberal perspective, better price and/or increased reliability of gas supplies are the main reasons for the EU for diversifying to include Iranian gas into the energy portfolio.
According to realism, states are mainly occupied with relative gains. ¹²⁴ A state's utility is a function of power. ¹²⁵ States are mainly concerned about their relative position towards other states. ¹²⁶	According to liberalism, states are exclusively focused on the pursuit of absolute gains. ¹²⁹ The paradigm of liberalism assumes that states want to obtain <i>absolute gains</i> . ¹³⁰ States are indifferent to the gains

¹¹⁴ Česnakas, 2010.

¹¹⁵ Powell, 1991, p.1304.

¹¹⁶ Keohane, 2005, p.7.

¹¹⁷ Powell, 1991, p.1303.

¹¹⁸ Keohane, 2005, p.7.

¹¹⁹ Keohane, 2005, p.7.

¹²⁰ Powell, 1991, p.1303.

¹²¹ Dannreuther, 2010, p.5.

¹²² Keohane, 2005, p.7.

¹²³ Keohane, 2005, p.7.

¹²⁴ Powell, 1991, p.1303.

¹²⁵ Powell, 1991, p.1303.

¹²⁶ Grieco, Powell and Snidal, 1993, p.729.

States are concerned that other states might attain relatively more gains from cooperation than themselves. ¹²⁷ So, international collaboration is very restricted according to the worldview of realism, because states are concerned about how well <i>they perform relative to each other rather</i> than how well they perform themselves. ¹²⁸	of other actors. ¹³¹ States make decisions based upon their judgments of their own welfare, not that of others. ¹³² “A state’s utility depends solely on the absolute level of economic welfare it attains”. ¹³³ The concept of absolute gains is used within the paradigm of liberalism and it presupposes that states focus on their <i>absolute level of economic welfare</i> . ¹³⁴
The paradigm of realism expects that relative gains are sought by the EU and Iran by means of their gas relationship after the accomplishment of the JCPOA.	The paradigm of liberalism expects that absolute gains are sought by the EU and Iran by means of their gas relationship after the accomplishment of the JCPOA.

So the paradigms of liberalism and realism expect different outcomes from the research question: the paradigm of realism expects that relative gains are sought by the EU and Iran by means of their gas relationship after the accomplishment of the JCPOA and the paradigm of liberalism expects that absolute gains are sought by the EU and Iran by means of their gas relationship after the accomplishment of the JCPOA.

1.5: Research Methodology

1.5.1: Units of analysis

Objects that are studied in social research are also called units of analysis.¹³⁵ The objects that are studied in this research are the EU and Iran. With regard to the EU, the EU as a whole, the EU member states as a whole is meant. The foreign policy of each EU member state is not analyzed in this research. This means that the units of analysis are the following:

- Iran
- The EU

¹²⁹ Powell, 1991, p.1303.

¹³⁰ Powell, 1991, p.1303.

¹²⁷ Grieco, Powell and Snidal, 1993, p.729.

¹²⁸ Snidal, 1991, p.387.

¹³¹ Powell, 1991, p.1303.

¹³² Mowle, 2003, p. 567.

¹³³ Powell, 1991, p.1304.

¹³⁴ Powell, 1991, p.1304.

¹³⁵ Babbie, 2007, p.94.

1.5.1.1: applying the paradigms of realism and liberalism to the EU as a whole (to the EU as an unit of analysis)

Both realism and liberalism view states as the prima actors in the international system.¹³⁶ Both the paradigms of realism and liberalism focus on how states deal with each other in the international system.¹³⁷

The EU Energy Union was proposed by the European Commission on February 25, 2015.¹³⁸ The EU member states' heads of government supported the concerned proposal on the EU Energy Union at the European Council meeting on March 19, 2015.¹³⁹ With the support for the Energy Union by the EU member states' heads of governments, the EU member states also approved the Commission's proposal to increase the overall EU energy security through the diversification of suppliers and routes (Southern Gas Corridor Strategy, importing through LNG routes, etc.).¹⁴⁰

Because of the decreasing production of natural gas in the EU, the EU is heavily dependent on the import of Russian gas.¹⁴¹ Through the support for the EU Energy Union, the member states' heads of government have also approved the Commission's proposed Energy Security Strategy of 2014, in which the Commission proposed to improve the EU's relative position towards Russia through diversifying away from Russian gas.¹⁴² Given that the EU member states' heads of government have approved the Commission's proposed Energy Security Strategy of 2014 in which the Commission proposed to improve the EU's relative position towards Russia through diversifying away from Russian gas, the realist paradigm will be applied to the EU as a whole (to the EU as an unit of analysis), even if the paradigm of realism usually assumes that states are the main actors in the international system.¹⁴³

Given that the EU equalizes having energy security with having economic welfare and prosperity,¹⁴⁴ the paradigm of liberalism will also be applied to the EU as a whole (to the EU as a unit of analysis).

1.5.2: Conceptualization

In this research, the EU-Iran gas relationship has four elements:

- The EU's foreign policy on importing piped Iranian gas.
- The EU's foreign policy on importing Iranian LNG.
- Iran's foreign policy on exporting piped gas to the EU.
- Iran's foreign policy on exporting LNG to the EU.

¹³⁶ Cook, 2011, p.20.

¹³⁷ Mowle, 2003, p.561.

¹³⁸ Mišák, 2016, p.68.

¹³⁹ Mišák, 2016, p.68.

¹⁴⁰ European Commission, 2015a, p.4.

¹⁴¹ Mišák, 2016, p.68.

¹⁴² European Commission, 2015a, p.2, p.4.

¹⁴³ Garcia, 2013, p.523.

¹⁴⁴ European Commission, 2014, p.2.

Given that the concepts of absolute gains and relative gains have been conceptualized in table 1, on the pages 17 and 18, their conceptualizations have not been repeated again in this paragraph.

According to the paradigm of realism, energy resources are used in foreign relations because states want to increase their influence and power in foreign countries.¹⁴⁵ According to the paradigm of realism, balancing is about that states want to balance in all sorts of ways against other states in order to maximize their independence (including energy independence/energy security).¹⁴⁶ **The purpose of focusing on relative gains is on independence in this research, not on outward power politics.**

Given that the outcomes of this research have shown that the EU is seeking for the increase of its energy independence through the import of Iranian gas and given that Iran wants to maintain its independence through the Resistance economy doctrine, the focus on relative gains is on independence, not on trying to influence other states with power resources.

The EU wants to increase its energy security through importing more Iranian gas.¹⁴⁷ The International Energy Agency defines energy security as “the uninterrupted availability of energy sources at an affordable price”.¹⁴⁸

A dimension is “a specifiable aspect of a concept”.¹⁴⁹ Both the EU’s foreign policy on importing Iranian gas and Iran’s foreign policy on exporting natural gas to the EU have two dimensions:

- The pipeline dimension
- The LNG dimension

The relevant dimensions of both the EU’s foreign policy on importing Iranian natural gas and Iran’s foreign policy on exporting natural gas to the EU will be covered up in this research in order to generate content validity.

1.5.2.1: The pipeline dimension and the LNG dimension

Liquefied Natural Gas (LNG) is the main alternative to piped gas.¹⁵⁰ Natural gas can be condensed to a liquid and then it becomes Liquefied Natural Gas.¹⁵¹ LNG is transported on water via vessels¹⁵² and it is converted into a gas again at LNG hubs,¹⁵³ and piped gas is transported via pipelines.¹⁵⁴ LNG can be characterized by the possibility of short duration of its contracts and its flexibility over distances,¹⁵⁵ while the selling, transportation and buying of piped gas can be characterized by the usual long-term contracts and long-term price

¹⁴⁵ Česnakas, 2010, p.30, 42.

¹⁴⁶ Layne, 1989, p.19, p.29, p.40; Česnakas, 2010, p.42.

¹⁴⁷ Tichý and Odintsov, 2016.

¹⁴⁸ International Energy Agency, 2017.

¹⁴⁹ Babbie, 2007, p.126.

¹⁵⁰ European Parliament, 2015.

¹⁵¹ Grobarčíková, Sosedová and Kalina, 2016, p.33.

¹⁵² Grobarčíková et al., 2016, p.37.

¹⁵³ Houshisadat, 2015, p.459.

¹⁵⁴ Houshisadat, 2015, p.459.

¹⁵⁵ Houshisadat, 2015, p.459.

agreements.¹⁵⁶ LNG ports offer more flexibility than pipelines because LNG ports can receive from different gas suppliers, while pipelines generally import only from fixed gas exporters.¹⁵⁷ Opposed to gas transport by pipelines, LNG suppliers can transport their shipments wherever the price is lucrative.¹⁵⁸ Furthermore, in the case of LNG, buyers and sellers are in general *less dependent on transit players than in the case of the buying and selling of piped gas*.¹⁵⁹ In the year 2015, the European Commission mentioned that “LNG prices have over recent years been higher compared to pipeline gas due in particular to high liquefaction, regasification and transportation costs and high demand in Asia”.¹⁶⁰

International gas pipelines usually deal with the crossing of transit states and international gas pipelines can be influenced by the transit states’ political factors¹⁶¹ (possible diplomatic and political pressure)¹⁶². Moreover, in the case of international gas pipelines, transit states usually demand transit fees.¹⁶³ Furthermore, international gas pipelines usually necessitate more lengthy and more difficult negotiations than in the case of LNG, because of the involvement of transit states.¹⁶⁴ From a realist perspective, pipelines are used by supplier states of energy in order to bind the client states to themselves.¹⁶⁵ So, according to realism, pipelines can be used by supplier states for the purpose to have leverage over the client states by binding the client states to themselves.¹⁶⁶ According to realism, if supplier states bind client states to themselves by means of a pipeline, then the supplier states can expand their influence in the client states.¹⁶⁷

Different dynamics take place in the cases of LNG and piped gas. The transportation of piped gas usually has *a high dependence on transit players*, opposed to the transportation of LNG.¹⁶⁸ Given the fact that the import and export of piped gas and LNG are fundamentally two different situations, they are regarded as two different dimensions in this research. The EU wants to import both piped gas and LNG in order to increase its energy security through gas supply routes diversification.¹⁶⁹ Moreover, the EU wants to increase its energy security through importing both piped Iranian gas¹⁷⁰ and Iranian LNG,¹⁷¹ because political conditions (the JCPOA) allow this.¹⁷²

¹⁵⁶ Jansen, 2014, p.8.

¹⁵⁷ Houshisadat, 2015, p.462.

¹⁵⁸ Shokri Kalehsar, 2016a, p.542.

¹⁵⁹ Houshisadat, 2015, p.459.

¹⁶⁰ European Commission, 2015a, p.5.

¹⁶¹ Cornot-Gandolphe, Appert, Dickel, Chabrelie and Rojey, 2003, p.6.

¹⁶² Jansen, 2014, p.11.

¹⁶³ Jansen, 2014, p.12.

¹⁶⁴ Cornot-Gandolphe et al., 2003, p.6.

¹⁶⁵ Česnakas, 2010, p.42; Kropatcheva, 2014, p.3.

¹⁶⁶ Česnakas, 2010, p.42; Kropatcheva, 2014, p.3.

¹⁶⁷ Česnakas, 2010, p.42.

¹⁶⁸ Houshisadat, 2015, p.459.

¹⁶⁹ European Commission, 2016, p.2.

¹⁷⁰ European Commission, 2008, p.4; European Commission, 2014, p.16.

¹⁷¹ European Commission, 2016, p.2; European Commission, 2008, p.4.

¹⁷² European Commission, 2014, p.16; European Commission, 2016, p.11.

1.5.3: Operationalization

The independent variables are the EU's foreign policies on importing piped Iranian gas and Iranian LNG, and Iran's foreign policies on exporting piped gas and LNG to the EU. The dependent variables are the absolute gains and relative gains that can be sought by the EU and Iran by means of their gas relationship. What now follows is the operationalization of the absolute gains and relative gains.

1.5.3.1: The operationalization of the absolute gains and relative gains

In the case that the EU's foreign policy on importing **piped Iranian gas** is driven by the motivation to increase the EU's absolute level of economic welfare, whereas the EU is not motivated to get a relative better position towards another state (or states) through the import of piped Iranian gas, then the EU is seeking for absolute gains.

In the case that the EU's foreign policy on importing **Iranian LNG** is driven by the motivation to increase its absolute level of economic welfare, whereas the EU is not motivated to get a relative better position towards another state (or states) through the import of Iranian LNG, then the EU is seeking for absolute gains.

In the case that the EU's foreign policy on importing **piped Iranian gas** is driven by the motivation to get a relative better position towards another state (or states), then the EU is seeking for relative gains and not for absolute gains.

In the case that the EU's foreign policy on importing **Iranian LNG** is driven by the motivation to get a relative better position towards another state (or states), then the EU is seeking for relative gains and not for absolute gains.

In the case that Iran's foreign policy on exporting **piped gas** to the EU is driven by the motivation to improve Iran's relative position towards other states, then Iran is seeking for relative gains, and not for absolute gains.

In the case that Iran's foreign policy on exporting **LNG** to the EU is driven by the motivation to improve Iran's relative position towards other states, then Iran is seeking for relative gains, and not for absolute gains.

In the case that Iran's foreign policy on exporting **piped gas** to the EU is driven by the motivation to increase Iran's absolute level of economic welfare, whereas Iran is not motivated to get a relative better position towards another state (or states), then Iran is seeking for absolute gains and not for relative gains.

In the case that Iran's foreign policy on exporting **LNG** to the EU is driven by the motivation to increase its absolute level of economic welfare, whereas Iran is not motivated to get a relative better position towards another state (or states), then Iran is seeking for absolute gains and not for relative gains.

The cases in which the EU and Iran will seek for absolute gains and/or relative gains have been operationalized across two different dimensions: the pipeline dimension and the LNG dimension. As explained in paragraph 1.5.2.1, Liquefied Natural Gas (LNG) is the main alternative to piped gas.¹⁷³ LNG is transported on water via vessels¹⁷⁴ and it is converted into

¹⁷³ European Parliament, 2015.

a gas again at LNG hubs,¹⁷⁵ and piped gas is transported via pipelines.¹⁷⁶ Different dynamics take place in the cases of LNG and piped gas. The transportation of piped gas usually has *a high dependence on transit players*, opposed to the transportation of LNG.¹⁷⁷ Across the two different dimensions (the pipeline dimension and the LNG) will both the EU's foreign policies and Iran's foreign policies be analyzed, because the two different dimensions represent two fundamentally different situations.

1.5.3.2: The inclusion of Iranian domestic actors in "Iran" as an unit of analysis

The following table, table 2, provides a clear oversight over the Iranian domestic actors that have been included in "Iran" as a unit of analysis:

Table 2: Iranian domestic actors that have been included in "the state Iran" as an unit of analysis

Iranian domestic actors that have been included in "the state Iran" as an unit of analysis	Their role in ascertaining whether Iran is seeking for absolute gains and/or relative gains by means of the EU-Iran gas relationship
The Iranian Petroleum Minister	The statements of the Iranian Petroleum Minister that have been published in scientific articles and press releases can be used for ascertaining Iranian foreign policy on exporting piped gas and LNG to the EU, and thus, its statements can be used for ascertaining whether Iran is seeking for absolute gains and/or relative gains.
Energy officials that work for the National Iranian Oil Company (NIOC)	The statements of NIOC officials that have been published scientific articles and press releases can be used for ascertaining Iranian foreign policy on exporting piped gas and LNG to the EU, and thus, the statements of the concerned energy officials can be used for ascertaining whether Iran is seeking for absolute gains and/or relative gains.
Energy officials that work for the National Iranian Gas Export Company (NIGEC)	The statements of NIGEC officials that have been published in scientific articles and press releases can be used for ascertaining Iranian foreign policy on exporting piped gas and LNG to the EU, and thus, the statements of the concerned energy officials can be used for ascertaining whether Iran is seeking for absolute gains and/or relative gains.
Energy officials that work for the National Iranian Gas Company (NIGC)	The statements of NIGC officials that have been published in scientific articles and press releases can be used for ascertaining Iranian

¹⁷⁴ Grobarčíková et al., 2016, p.37.

¹⁷⁵ Houshisadat, 2015, p.459.

¹⁷⁶ Houshisadat, 2015, p.459.

¹⁷⁷ Houshisadat, 2015, p.459.

	foreign policy on exporting piped gas and LNG to the EU, and thus, the statements of the concerned energy officials can be used for ascertaining whether Iran is seeking for absolute gains and/or relative gains.
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In this research, several important domestic actors of the Iranian foreign policy will also be included in Iran as a unit of analysis: The Iranian Petroleum Ministry, the National Iranian Gas Company (NIGC), the National Iranian Oil Company (NIOC) and the National Iranian Gas Export Company (NIGEC). The Iranian Petroleum Ministry controls and supervises the NIOC, NIGC and the NIGEC.¹⁷⁸ Because of the latter, statements of the current Iranian Petroleum Minister (Mr. Zanganeh) will also be used in this research. His statements on Iranian foreign policy on exporting piped gas to the EU and his statements on Iranian foreign policy on exporting LNG to the EU will be taken into account in order to ascertain whether Iran is seeking for absolute gains and/or relative gains by means of the EU Iran gas relationship.

The NIOC is an Iranian state-owned company.¹⁷⁹ The Iranian state has given the NIOC the responsibility for all upstream oil and natural gas projects in Iran.¹⁸⁰ That part of the energy sector that focuses on bringing natural resources to the surface is the upstream sector.¹⁸¹ The NIOC has also like the NIGC a managing role in Iran's gas sector assets.¹⁸² In addition, in the year 2002, the NIOC incorporated the NIGEC and under the responsibility of the NIOC, the NIGEC focuses on the trade and export of Iran's natural gas.¹⁸³

Research will be conducted on the statements of different Iranian energy officials (including the Iranian Petroleum Minister) that work for the NIOC or the NIGC or the NIGEC in order to get insights into the Iranian foreign policy on exporting piped gas and LNG to the EU. Their statements on Iran's foreign policies on exporting piped gas and LNG to the EU will be used in order to determine Iran's preferences in connection with exporting piped gas and LNG to the EU. For example, if Iran's Petroleum Minister or an energy official of the NIGEC declares towards the press that Iran does not want to sell piped Iranian gas to the EU in the present time, than this will be taken into account. So besides the "state Iran", the concerned domestic actors of the "state Iran" will also be included in Iran as a unit of analysis.

Scientific articles and press releases that deal with "the state Iran" are also included in the analysis of Iranian foreign policy like aforementioned. So Iran as a unit of analysis is composed of the "the state Iran" (the state level) and the concerned domestic actors (the domestic level). It needs to be emphasized that scientific articles and press releases that do not deal with specific Iranian domestic actors, but just with "the state Iran" are also used for ascertaining Iranian foreign policy on exporting piped gas and Iranian LNG to the EU.

¹⁷⁸ Mohammedi, 2010, p.6; National Iranian Gas Export Co, 2017

¹⁷⁹ IRANWATCH, 2015, p.2.

¹⁸⁰ IRANWATCH, 2015, p.2.

¹⁸¹ Tichý and Odintsov, 2016, p.112.

¹⁸² Habibi, 2014, p.2.

¹⁸³ National Iranian Gas Export Co, 2017.

1.6: Scientific relevance

Iran's potential to supply gas to the EU after the JCPOA agreement of July 2015 has already gotten attention in the academic field.

Tanchum¹⁸⁴ has written about both China's and India's potential demand for Iranian gas, that needs to be taken into account by the EU. According to Tanchum¹⁸⁵, the EU, China and India will compete for piped Iranian gas. So this author has already written about Iran's potential to supply gas to the EU after the JCPOA.

Shirvani and Vuković¹⁸⁶ have also written a scientific article about the JCPOA and the EU's gas interests. Shirvani and Vuković¹⁸⁷ also mention what Iran could potentially mean for the EU in the field of the EU's energy security.

Tagliapietra and Zachmann¹⁸⁸ have also written about Iran's large gas supplies and about the importance of the Iranian-Turkish natural gas partnership for the EU. So Tagliapietra and Zachmann¹⁸⁹ have written about what important is for the EU with regard to importing gas from Iran in the post-sanctions era.

Tichý and Odintsov¹⁹⁰ have written about the constraints for the EU with regard to importing Iranian gas after the JCPOA of July 2015. They focus on Iran's underdeveloped energy sector in the post-sanctions era and the disadvantage of this for the EU's goal of being less dependent on Russian gas.¹⁹¹

Koranyi¹⁹² has written an article about the Southern Gas Corridor. Koranyi¹⁹³ mentions that if the diplomatic relations normalizes with Iran, then Iranian gas could be connected to the Southern Gas Corridor. In 2015, the diplomatic relations between Iran and the Western world have normalized, and it is now actually possible to connect Iranian gas to the Southern Gas Corridor.

Houshisadat¹⁹⁴ has written an article about the EU's increasing demand on LNG. The author also mentions that because of the increasing demand on LNG by the EU, gas from the Persian Gulf will be very import.¹⁹⁵ What the author actually tells is that there is harmony between the EU's goal of importing more LNG and Iran's goal of exporting more LNG in the future.

Pant's¹⁹⁶ article deals with Iran's prospects on the energy market after the JCPOA. The author also addresses Iran's possibility to export gas to the EU.¹⁹⁷ According to the author¹⁹⁸, Iran has not rejected the possibility to export natural gas to Europe via pipelines.

¹⁸⁴ Tanchum, 2015.

¹⁸⁵ Tanchum, 2015.

¹⁸⁶ Shirvani and Vuković, 2015.

¹⁸⁷ Shirvani and Vuković, 2015.

¹⁸⁸ Tagliapietra and Zachmann, 2015, p.7.

¹⁸⁹ Tagliapietra and Zachmann, 2015, p.7.

¹⁹⁰ Tichý and Odintsov, 2016.

¹⁹¹ Tichý and Odintsov, 2016.

¹⁹² Koranyi, 2014.

¹⁹³ Koranyi, 2014.

¹⁹⁴ Houshisadat, 2015.

¹⁹⁵ Houshisadat, 2015, p.460.

¹⁹⁶ Pant, 2016.

¹⁹⁷ Pant, 2016, p. 4-5.

¹⁹⁸ Pant, 2016, p.5.

Shokri Kalehsar¹⁹⁹ has written an article in which he also deals with Iran's potential to supply gas to Europe in the post-sanctions era. The author²⁰⁰ says that in the post-sanctions era Iran could be an important supplier of gas to the European market. In this article, it is also mentioned that Iran could use Azerbaijan's infrastructure to export gas to Europe in the post-sanctions era.²⁰¹

So, many research has been conducted on the EU-Iran gas relationship after the nuclear deal. However, not one article/resource has been found in which both the lenses of liberalism (absolute gains) and realism (relative gains) has been applied the EU-Iran gas relationship after the nuclear deal of July 2015.

In this master thesis, existing international relations paradigms, liberalism and realism, are going to be applied to the EU-Iran gas relationship after the nuclear deal of July 2015. The added value of the latter is that in addition to the existing literature on the EU-Iran gas relationship after the nuclear, research will be conducted on whether the EU and Iran are more driven by power politics or by the liberal/economic approach.

1.7: Overview of the thesis

As mentioned in paragraph 1.2, the research question of this master thesis is:

To what extent are absolute gains and relative gains sought by the EU and Iran by means of their gas relationship after the accomplishment of the JCPOA in July 2015?

In this paragraph, it will be explained how the research question will be answered.

Chapter two deals with the pipeline dimension. Chapter 2 is about the EU's foreign policy on importing piped Iranian gas and it is about Iran's foreign policy on exporting piped gas to the EU. Through chapter 2, there will be the ability to ascertain whether the EU is seeking for absolute gains and/or relative gains through its foreign policy on importing piped Iranian gas and the ability will be there to ascertain whether Iran is seeking for absolute gains and/or relative gains through its foreign policy on exporting piped gas to the EU.

Chapter 3 deals with the LNG dimension. Chapter 3 is about the EU's foreign policy on importing Iranian LNG and it is about Iran's foreign policy on exporting LNG to the EU. Through chapter 3, there will be the ability to ascertain whether the EU is seeking for absolute gains and/or relative gains through its foreign policy on importing Iranian LNG and the ability will be there to ascertain whether Iran is seeking for absolute gains and/relative gains through its foreign policy on exporting LNG to the EU.

The research question will be answered in the conclusion on the basis of the empirical results of the chapters 2 and 3. The implication(s) of the answer of the research question will also be discussed in the conclusion. Furthermore, the limitations of this research will also be discussed in the conclusion. The following table visualizes the set-up of this research after chapter 1.

¹⁹⁹ Shokri Kalehsar, 2016.

²⁰⁰ Shokri Kalehsar, 2016, p.136.

²⁰¹ Shokri Kalehsar, 2016, p.142.

Table 3: An overview of the master thesis after the introductory chapter 1

The chapters	The dimension(s)	Dealing with absolute gains and relative gains
Chapter 2: The EU's foreign policy on importing piped Iranian gas and Iranian foreign policy on exporting piped gas to the EU.	This chapter is related to the pipeline dimension.	Through chapter 2, there will be the ability to ascertain whether the EU is seeking for absolute gains and/or relative gains through its foreign policy on importing piped Iranian gas and the ability will be there to ascertain whether Iran is seeking for absolute gains and/or relative gains through its foreign policy on exporting piped gas to the EU.
Chapter 3: The EU's foreign policy on importing Iranian LNG and Iranian foreign policy on exporting LNG to the EU.	This chapter is related to the LNG dimension.	Through chapter 3, there will be the ability to ascertain whether the EU is seeking for absolute gains and/or relative gains through its foreign policy on importing Iranian LNG and the ability will be there to ascertain whether Iran is seeking for absolute gains and/or relative gains through its foreign policy on exporting LNG to the EU.
Chapter 4: The conclusion.	This chapter is related to both the pipeline dimension and the LNG dimension.	The research question will be answered in the conclusion on the basis of the empirical results of the chapters 2 and 3. The important implication of the answer of the research question will also be discussed in the conclusion. Furthermore, the limitations of this research will also be discussed in the conclusion.

Chapter 2: The EU's foreign policy on importing piped Iranian gas and Iran's foreign policy on exporting piped gas to the EU

This chapter deals with the *pipeline dimension*. Both the EU's foreign policy on importing piped Iranian gas and Iran's foreign policy on exporting piped gas to the EU will be addressed in this chapter. Through chapter 2, there will be the ability to ascertain whether the EU is seeking for absolute gains and/or relative gains through its foreign policy on importing piped Iranian gas and the ability will be there to ascertain whether Iran is seeking for absolute gains and/or relative gains through its foreign policy on exporting piped gas to the EU.

2.1: The EU's foreign policy on being less dependent on piped Russian gas and the EU's Southern Gas Corridor Strategy

The uprising of the EU's Southern Gas Corridor Strategy is related to the gas supply disruptions that hit various EU member states during Ukraine-Russia natural gas conflicts of the years 2006 and 2009.

2.1.1: the background of the EU's Southern Gas Corridor Strategy

In January 2006 and January 2009 conflicts between Moscow and Kyiv about transit arrangements brought about reductions in gas deliveries to Europe.²⁰² In both 2006 and 2009, the Russian led state company Gazprom had a price and payments conflict with Ukraine.²⁰³ Gas cuts in the beginning of January 2009 caused large shortages in various EU member states.²⁰⁴ In 2009, Gazprom suspected Ukraine of stealing the natural gas, and eventually, Russia cut off supplies to Ukraine completely.²⁰⁵ States in Eastern and Central Europe were from an economic perspective negatively affected by the gas crisis between Moscow and Kyiv, because Ukraine was an important gas transit country for these states.²⁰⁶ After the 2014 Ukraine crisis, it became again politically less acceptable for the EU to import Russian gas.²⁰⁷ About one third of European consumption of gas is supplied by Russian gas, and the Baltic region, Central and South East Europe are heavily dependent on Russian gas.²⁰⁸ Poland imports more than 50% of its gas from Russia.²⁰⁹ For example, in the year of 2013, Estonia, Latvia, Lithuania and Finland fulfilled their gas import requirements only through importing Russian gas.²¹⁰ One of the reasons for the Ukraine crisis of 2014 being a sensitive political and economic conflict is that in the year 2015, 50 percent of Russian gas destined to the EU is transported via Ukraine.²¹¹ The following graphic (it is visible on the next page) makes clear how dependent several EU member states are on Russian gas:

²⁰² Winrow, 2013, p.149-150.

²⁰³ Luciani, 2015, p.25.

²⁰⁴ Casier, 2011, p.549.

²⁰⁵ Luciani, 2015, p.25.

²⁰⁶ Winrow, 2013, p.150.

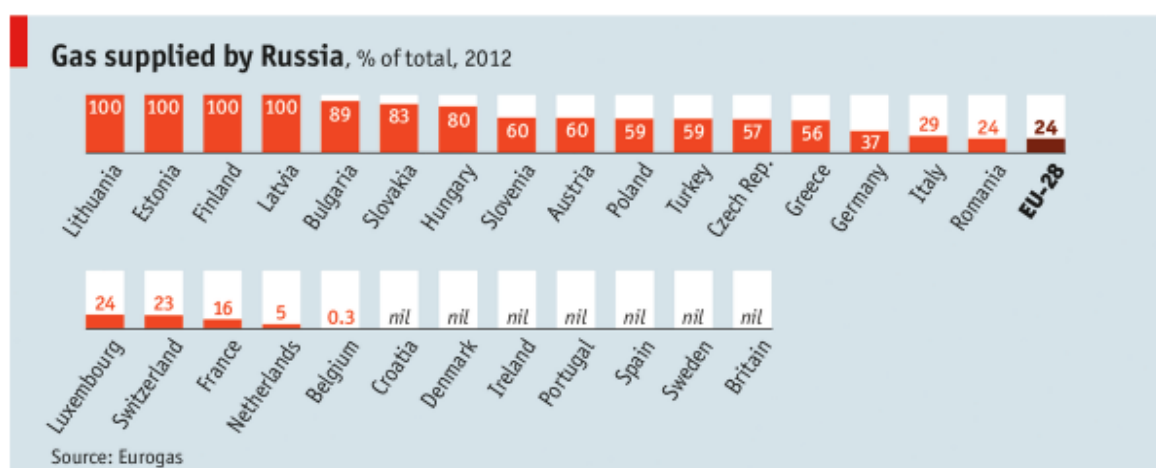
²⁰⁷ Yafimava, 2015, p.2.

²⁰⁸ Yafimava, 2015, p.2.

²⁰⁹ Chakhava and Ikechukwu, 2015, p.56.

²¹⁰ Yafimava, 2015, p.12.

²¹¹ Siddi, 2016, p.134.



The Economist (2014)

Because of the fact that the EU-Russia political relationship has deteriorated, after the start of the Ukraine crisis in 2014 and the subsequent Russian reactions in eastern Ukraine and Crimea, importing Russian gas has become less political acceptable and the EU feels the strong urgent to reduce the EU's overall high reliance on importing Russian gas,²¹² so that energy supply disruptions like those in 2006 and 2009 will not happen soon anymore. In the European Energy Security Strategy that has been proposed by the European Commission in 2014, it is also clear that the EU wants to decrease its dependence (and increase its energy independence) on Russian gas for its overall economic welfare.²¹³ In the European Commission's communication on the European Energy Security Strategy, the European Commission states that "the European Union's **prosperity and security** hinges on a stable and abundant supply of energy."²¹⁴

2.1.2: The EU's Southern Gas Corridor Strategy

The Southern Gas Corridor Strategy is a strategy that encompasses the EU's goal to diversify the sources and routes of gas supplies to the EU.²¹⁵ The EU's Southern Gas Corridor strategy is a strategy that is used by the EU to describe planned gas infrastructure projects that aim at bringing *pipeline gas* from the Caspian region to Europe so that the EU can improve the security and the diversification of its gas supplies.²¹⁶ The project was mentioned for the first time in the Second Strategic Energy Review in 2008.²¹⁷ The European Commission put forward the Southern Gas Corridor initiative in 2008 after that the EU's energy security concerns had appeared because of the first Russian-Ukrainian-European natural gas crisis in 2006.²¹⁸ The European Commission mentioned that "a southern gas corridor must be developed for the supply of gas from Caspian and Middle Eastern sources, which could

²¹² Yafimava, 2015, p. 17.

²¹³ European Commission, 2014, p.2.

²¹⁴ European Commission, 2014, p.2.

²¹⁵ Jarosiewicz, 2015, p.9.

²¹⁶ Schröder, 2017, p.3.

²¹⁷ European Commission, 2008.

²¹⁸ Tagliapietra and Zachmann, 2015, p.2.

potentially supply a significant part of the EU's need".²¹⁹ The supply from Caspian and Middle Eastern sources could the EU make less dependent on importing Russian gas and increase the EU's energy independence from Russia. The initial capacity of the Southern Gas Corridor will be 16 bcm.²²⁰

The following picture is a picture of the Southern Gas corridor. The Southern Gas Corridor will be composed of three different parts when it begins with transporting gas in 2019 probably: the SCP pipeline, the TANAP pipeline and the TAP pipeline.²²¹ As mentioned before, the Southern Gas Corridor is a pipeline project in which the EU is also interested in connecting Iranian gas to it:



Eurasianews.de (2016).

2.2: The EU's foreign policy on importing piped gas from Iran via the Southern Gas Corridor

According to a report of the British Petroleum (BP), Iran had the world's largest natural gas reserves in 2015.²²² In the year 2015, Iran's proven natural gas reserves were 34 TCM.²²³ In the EU's commission policy document of 2008, in which the Southern Gas Corridor Project was introduced, it was also mentioned that "Iran should represent a further significant supply source for the EU, when political conditions permit"²²⁴. In the EU's Commission policy document on the 'European Energy Security Strategy' the European Commission mentioned that in the longer term, a country like Iran, "if conditions are met to lift the

²¹⁹ European Commission, 2008, p.4.

²²⁰ Tanchum, 2015, p.10.

²²¹ Cohen, 2014, p.4; Tanchum, 2015, p.10.

²²² British Petroleum, 2015, p.20.

²²³ British Petroleum, 2015, p.20.

²²⁴ European Commission, 2008, p.4.

sanctions regime”, “could also significantly contribute to the enlargement of the Southern Gas Corridor”²²⁵.

2.2.1: The EU’s energy partnership with Turkey and the importance of TANAP (the Turkish part of the Southern Gas Corridor) for the EU in connection with importing piped Iranian gas

In the February 2015 Energy Union Communication, the European Commission suggested the formation of a new strategic energy partnership with Turkey.²²⁶

On 17 March 2015, there was a press release published by the European Commission and on that day, the EU and Turkey launched the High Level Energy Dialogue.²²⁷ The High Level Energy Dialogue between Turkey and the EU will take place at ministerial level every year.²²⁸ So Turkey and the EU can be regarded as strategic energy partners.

Both the EU and Turkey will continue to collaborate to realize the Trans-Anatolian Natural Gas Pipeline project.²²⁹ In addition, TANAP is very important for the EU’s security of supply and for the implementation of the Southern Gas Corridor.²³⁰ The EU wants to reduce its energy dependence on Russia and increase its energy independence from Russia by getting access to natural gas resources in the Caspian region (including Iran) via the TANAP.²³¹

Furthermore, Turkey’s development as an energy transit state and as a natural gas hub is in the interest of the EU.²³² A physical energy hub involves a state in which there is considerable energy infrastructure (pipelines and facilities such as storage units, refineries, petrochemical factories, terminals, gas liquefaction plants, etc.).²³³ Turkey’s location makes Turkey an important natural gas hub for the EU, because Turkey is located between the Middle-East, the Caspian Region and Europe.

In the EU’s foreign policy, the strategic energy partnership with Turkey is very important because of TANAP. The Trans Anatolian Natural Gas Pipeline will start on the Turkish-Georgian border and it will end on the Turkish-Greek border. Describing it differently, the Trans Anatolian Natural Gas Pipeline is that part of the Southern Gas Corridor Project that is located in Turkey.

In October 2011, the Turkish government made an agreement with Azerbaijan on the creation of the Trans Anatolian Natural Gas Pipeline.²³⁴ In this agreement, it was decided that Turkey will import 6 bcm of gas from Azerbaijan through the TANAP.²³⁵

The TANAP is expected to be fully operational in 2019.²³⁶ It is expected that by the year 2019, Azerbaijan will supply on a yearly basis 6 bcm to Turkey and 10 bcm to Europe via the Southern Gas Corridor.²³⁷

²²⁵ European Commission, 2014, p.16.

²²⁶ Tagliapietra & Zachmann, 2015, p.1.

²²⁷ European Commission, 2015b.

²²⁸ European Commission, 2015b.

²²⁹ European Commission, 2015b.

²³⁰ European Commission, 2015.

²³¹ Ünal, 2016, p.32.

²³² European Commission, 2015b.

²³³ Winrow, 2013, p.154.

²³⁴ Bilgin, 2015, p.71.

²³⁵ Bilgin 2015, p.71.

²³⁶ Tanchum, 2015, p.10.

²³⁷ Tanchum, 2015, p. 10-11.

I already described beforehand that In the EU's commission policy document of 2008,²³⁸ in which the Southern Gas Corridor Project was introduced, it was also mentioned that "Iran should represent a further significant supply source for the EU, when political conditions permit". In the EU's Commission policy document on the 'European Energy Security Strategy' the European Commission mentioned that in the longer term, a country like Iran, "if conditions are met to lift the sanctions regime", "could also significantly contribute to the enlargement of the Southern Gas Corridor".²³⁹

According to the EU Commissioner for Climate Action and Energy, Miguel Arias Canete, the Southern Gas Corridor is a high priority for the EU, and one of the countries that are aimed with the Southern Gas Corridor is Iran.²⁴⁰

After the realization of the JCPOA in July 2015, the EU is willing to import piped Iranian gas via Turkey. The EU is a signatory to the JCPOA and it wants to diversify its gas supplies through importing Iranian gas. As mentioned before, the EU has established a strategic energy partnership with Turkey, and the EU is willing to import Iranian gas via TANAP (the TANAP pipeline is located in Turkey and it will be "the Turkish part" of the Southern Gas Corridor).

2.2.2: The EU's attitude towards Iran's price demands for its natural gas

The EU's Energy Commissioner Miguel Arias Cañete visited Tehran in April 2016, in order to speak with several Iranian energy ministers and the EU's Energy Commissioner made clear that Iran's price demands remains a huge problem.²⁴¹ In addition, the EU's Energy Commissioner made clear that Iran has to decrease its price expectations in order to be an alternative to not expensive Russian gas supplies.²⁴² Iranian gas prices are an important problem that has to be overcome by the EU before Iranian gas would be connected to the Southern Gas Corridor for transportation to the EU.²⁴³

2.3: Iran's foreign policy on exporting piped gas to the EU

It has already been mentioned beforehand that in the European Commission's policy document on the 'European Energy Security Strategy' that in the longer term, a country like Iran, "if conditions are met to lift the sanctions regime", "could also significantly contribute to the enlargement of the Southern Gas Corridor".²⁴⁴

With regard to importing piped Iranian gas by the EU, Turkey as a potential transit state is very important for the EU²⁴⁵. Because of geography, the relations between Iran and Turkey are very important for the EU with regard to importing piped Iranian gas.²⁴⁶

²³⁸ European Commission, 2008, p.4.

²³⁹ European Commission, 2014, p.16.

²⁴⁰ Shokri Kalehsar, 2016, p. 137.

²⁴¹ Norman, 2016.

²⁴² Norman, 2016.

²⁴³ Shokri Kalehsar, 2016, p. 141.

²⁴⁴ European Commission, 2014, p.16.

²⁴⁵ Tagliapietra and Zachmann, 2015, p.7.

²⁴⁶ Tagliapietra and Zachmann, 2015, p.7.

2.3.1: Iran's current unwillingness to export piped gas to the EU because of its regional rivalry with Turkey

Iran's foreign policy on exporting pipeline gas through Turkey is negatively impacted by their *regional rivalry*,²⁴⁷ and this was evident during the EU Energy Commissioner's visit to Tehran in April 2016. Iran's energy ministers made clear to the EU's Energy Commissioner Miguel Arias Cañete during the energy summit in Tehran in April 2016, that Iran has no interest in extending pipelines to Europe in the present time and on the short term, because it would necessitate that Iran would make some powerful deals *with a regional rival like Turkey, which is not feasible in the present time, according to Iran's energy ministers*.²⁴⁸

Furthermore, it is worthy to mention that if Iran would export piped gas to the EU via Turkey, then Turkey would get more bargaining power that could be used against Iran.²⁴⁹ In the next paragraph it will be explained why Iran and Turkey are regional rivals.

No cause has had such a worsening effect on the Iran-Turkey relations as the Syrian civil war.²⁵⁰ Turkey is providing military means to rebellious groups that are fighting against the regime of Assad and Iran is supporting the regime of Assad with military means. Turkey is supporting some rebellious groups that are related to the Sunni branch of Islam, while Syria's current president belongs to the alawite branch of Islam. Syria with its current Assad regime is very important territory for Iran because Syria is part of the 'Shia Crescent', which as a term is used to characterize Iran's area of influence in the Middle East.²⁵¹ The Turkish support for the rebellious groups that combat the Assad regime is a threat for Iran's access to the coasts of the Mediterranean Sea.²⁵² If Syria's Assad regime would be replaced by a pro Turkey Sunni government, then Iran's access to Lebanon and Iran's ability to counter Israel would be hindered.²⁵³ Iran wants to keep the ability to reach the coasts of the Mediterranean Sea in order to provide Hezbollah with weapons.²⁵⁴

In November 2015, Turkish forces shot down a Russian warplane and subsequently the Russian pilot died.²⁵⁵ In December 2015, Iran's gas exports to Turkey were reduced by 50 percent during the Turkey-Russia tensions.²⁵⁶ As a consequence, the Turkish government got the opinion, that Iran's gas supply cuts to Turkey were potentially motivated to show Iranian solidarity with Russia,²⁵⁷ while the chief of the National Iranian Gas Company stated that there was a technical problem with the supply facilities.²⁵⁸

²⁴⁷ Unver, 2016, p.141.

²⁴⁸ Norman, 2016.

²⁴⁹ Ünal, 2016, p.8.

²⁵⁰ Unver, 2016, p.134.

²⁵¹ Unver, 2016, p.136.

²⁵² Barrans, 2016, p.41.

²⁵³ Unver, 2016, p.136.

²⁵⁴ Barrans, 2016, p.41.

²⁵⁵ BBC NEWS, 2015.

²⁵⁶ Unver, 2016, p.137.

²⁵⁷ Shaffer, 2015.

²⁵⁸ Unver, 2016, p.137.

2.3.2: Iran's current unwillingness to export piped gas to the EU because of Turkey's transit fee demands

A hindrance for Iran in connection with exporting piped gas to the EU via Turkey is Turkey's transit fee demands. The current Iranian Petroleum minister, Bijan Namdar Zanganeh declared on November 21, 2015, that Turkey's current transit pricing demands are too high, and that exporting LNG to Europe through ships is a better option.²⁵⁹ In addition, the TANAP is a pipeline that will be fully operational by 2019²⁶⁰ and it will be located in Turkey, and Iran has the opinion that the transit fees for Iranian gas are too high and that it is not economically profitable to transport Iranian gas via TANAP (The TANAP part will be the Turkish part of the Southern Gas Corridor).²⁶¹

The managing director of the National Iranian Gas Company declared that exporting natural gas through pipelines to Europe *would necessitate paying transit fees* and dealing with other involved technical questions, while exporting piped gas to neighboring countries is much more cost effective than exporting gas to Europe through a pipeline of thousands of kilometers.²⁶² So the Turkish transit fee demands constitute a commercial issue for Iran with regard to the option of exporting piped gas to the EU via Turkey.

2.4: Iran's current unwillingness to export piped gas to the EU because of Iran's underdeveloped gas sector and because of the current gas prices in Europe

The many years of sanctions have negatively influenced Iran's gas sector and Iran needs huge (foreign) investments and technological upgrading of its gas sector.²⁶³ The EU imposed sanctions on Iran in 2010 and 2012 and it disadvantaged Iran's energy sector very much, because Iran's access to European energy markets, technology and capital from other countries was blocked.²⁶⁴ Iran's ability to export natural gas also depends on its domestic consumption.²⁶⁵ The Iranian state prioritizes the domestic consumption of natural gas in Iran and the re-injection of natural gas into the maturing Iranian oil fields over the export of natural gas.²⁶⁶ Because of Iran's inefficient gas sector, Iran has an excessive domestic consumption of natural gas and that part of the Iranian gas sector that focuses on bringing natural gas to the surface (the upstream sector) is facing underinvestment.²⁶⁷

The EU's Energy Commissioner Miguel Arias Cañete visited Tehran in April 2016, in order to speak with several Iranian energy ministers and Iran's energy ministers made clear to the EU's Energy Commissioner Miguel Arias Cañete that Iran has no interest in extending pipelines to Europe on the short-term, *because it would take too much time for Iran* for

²⁵⁹ Unver, 2016, p.138.

²⁶⁰ Tanchum, 2015, p.10.

²⁶¹ Shokri Kalehsar, 2016, p. 140.

²⁶² PressTV, 2015.

²⁶³ Pant, 2016, p.2.

²⁶⁴ Tichý and Odintsov, 2016, p.113.

²⁶⁵ Pant, 2016, p.5.

²⁶⁶ Tichý and Odintsov, 2016, p.116.

²⁶⁷ Tichý and Odintsov, 2016, p.112.

realizing the option of exporting piped gas to Europe.²⁶⁸ Iran's gas sector is underdeveloped and Iran needs foreign capital and foreign technology to upgrade its gas sector. Iran's gas sector is inefficient, and comparatively much gas that Iran has extracted has been used for Iran's domestic gas consumption. It will take some years, until Iran's energy sector has been significantly upgraded. The European Commission estimated that Iran is likely to be able to export between 25 bcm and 35 bcm per year to the EU by 2030.²⁶⁹ For a comparison, according to Gazprom statistics, Russia exported 146 bcm of natural gas to Europe in 2014.²⁷⁰

After the nuclear deal with Iran in July 2015, the managing director of the National Iranian Gas Exporting Company, Alireza Kameli, stated that exporting natural gas to Europe through pipelines is not economically profitable in the current situation.²⁷¹ In addition, the managing director of the National Iranian Gas Company declared that exporting natural gas through pipelines to Europe would necessitate paying transit fees and dealing with other involved technical questions, while exporting piped gas to neighboring countries is much more cost effective than exporting gas to Europe through a pipeline of thousands of kilometers.²⁷²

The National Iranian Oil Company has also like the National Iranian Gas Company a managing role in Iran's gas sector assets.²⁷³ The CEO of the National Iranian Oil Company, Rokkendin Javad, declared that the gas price in Europe is having as a consequence that infrastructure projects such as pipelines to Europe are economically not profitable enough in the present time.²⁷⁴ At the May 2015 Berlin Energy Security summit, Iran's petroleum minister, Zanganeh declared, that based on the commerciality of prices, Iran's current attitude is that it prefers to export natural gas through pipelines to Asia instead of Europe.²⁷⁵

2.5: Iranian foreign policy on exporting piped gas within the framework of the Iranian "Resistance Economy" doctrine

In the year of 2010, Iran's supreme leader introduced the Resistance Economy doctrine.²⁷⁶ The Resistance Economy doctrine was a response to the sanctions that were imposed on Iran.²⁷⁷ Through the Resistance Economy doctrine, Iranian economic policy-making is a part of a national security doctrine.²⁷⁸ **The Resistance Economy doctrine has the purpose to make the Iranian economy resistant to all foreign economic influential factors in the long run, including western sanctions and worldwide financial crisis.**²⁷⁹ In other words, by means of the Resistance Economy doctrine, Iran wants to overcome pressures from Western states' sanctions and economic pressure on other states.²⁸⁰ Moreover, through the

²⁶⁸ Norman, 2016.

²⁶⁹ Norman, 2016.

²⁷⁰ Damianova, 2015, p.74.

²⁷¹ PressTV, 2015.

²⁷² PressTV, 2015.

²⁷³ Habibi, 2014, p.2.

²⁷⁴ Shokri Kalehsar, 2016, p.138.

²⁷⁵ Tanchum, 2015, p.8.

²⁷⁶ Piran and Dorche, 2015, p.647.

²⁷⁷ Jalilvand, 2017, p.2.

²⁷⁸ Toumaj, 2014. p.2.

²⁷⁹ Toumaj, 2014. p.2.

²⁸⁰ Piran and Dorche, 2016, p.648.

Resistance Economy doctrine, Iran wants to improve its domestic capabilities so that Iran will be less vulnerable to international business and trade.²⁸¹ Through the Resistance Economy doctrine Iran wants to attain economic growth and economic prosperity even under international pressure (even under international sanctions).²⁸² In other words, through the Resistance Economy doctrine, Iran is aiming to be **as independent as possible** from other (western) countries in connection with attaining economic growth and prosperity.²⁸³ In accordance with the Resistance Economy doctrine, Iran wants to use energy trade for its political purposes on the long term.²⁸⁴ Within the framework of the Resistance Economy doctrine, **Iran will choose for pipeline routes that are the most economically and politically suitable.**²⁸⁵ Furthermore, in accordance with the Resistance Economy doctrine, Iran wants to diversify its gas export routes and destinations in order to reduce the consequences of possible future sanctions.²⁸⁶ **Iran wants to have strategic flexibility during a new possible era of sanctions in the future.**²⁸⁷ Additionally, after the nuclear deal, in the post-sanctions era, Iran wants to diversify demand in natural gas exports (pipelines and LNG included).²⁸⁸

An important reason behind Iran's will for LNG capabilities is that Iran wants to sell and transport its natural gas exports to international markets without needing neighboring countries, because of the existence of tensed political relations among Iran and its neighboring countries.²⁸⁹ One of those neighboring countries is Turkey. As said before, in accordance with the Resistance Economy doctrine, Iran will choose for pipeline routes that are the most *economically and politically suitable*,²⁹⁰ and Iran's energy ministers made clear to the EU's Energy Commissioner Miguel Arias Cañete during the energy summit in Tehran in April 2016, that Iran has no interest in extending pipelines to Europe in the present time and on the short term, because it would necessitate that Iran would make some powerful deals *with a regional rival like Turkey, which is not achievable in the present time, according to Iran's energy ministers.*²⁹¹

As mentioned before, the EU has established a strategic energy partnership with Turkey,²⁹² and the EU wants to import Iranian gas via TANAP (the TANAP pipeline will be located in Turkey and it will be "the Turkish part" of the Southern Gas Corridor), but a pipeline from Iran to the EU is both economically and politically not suitable for Iran, because Iran and Turkey are regional rivals²⁹³ and according to Iran, Turkey's current transit pricing demands are too high, and for Iran, it is not economically profitable to transport Iranian gas via Turkey

²⁸¹ Jalilvand, 2017, p.2.

²⁸² Piran and Dorche, 2016, p.647

²⁸³ Piran and Dorche, 2016, p.647

²⁸⁴ Ünal, 2016, p.7.

²⁸⁵ Ünal, 2016, p.26.

²⁸⁶ Ünal, 2016, p.20.

²⁸⁷ Ünal, 2016, p.8.

²⁸⁸ Ünal, 2016, p.20.

²⁸⁹ Ünal, 2016, p.24.

²⁹⁰ Ünal, 2016, p.26.

²⁹¹ Norman, 2016.

²⁹² European Commission, 2015b.

²⁹³ Norman, 2016.

(the TANAP part of the Southern Gas Corridor) to Europe.²⁹⁴ Iran has the opinion that exporting LNG to Europe through ships is a better option.²⁹⁵

Furthermore, within the framework of the Resistance Economy doctrine, Iran wants to reduce the consequences of possible future sanctions.²⁹⁶ In accordance with Iran's Resistance Economy Doctrine, Iran wants to increase its LNG export capability because it is advantageous for Iran's diversification of its gas export routes and destinations, and it gives Iran a **strategic flexibility during a new possible era of sanctions in the future.**²⁹⁷

So, Iran's preference to export LNG to the EU²⁹⁸ (which will be further explained in the next chapter) **and Iran's preference to not export piped gas to the EU** is in line with Iran Resistance Economy goal of having *strategic flexibility* during a new possible era of sanctions in the future.²⁹⁹ As mentioned in chapter 1, exporting LNG provides more flexibility with regard to changing destinations than pipelines do.

2.6: Through its foreign policy on importing piped Iranian gas, the EU is seeking for relative gains and not for absolute gains

As mentioned in chapter 1, according to the concept of absolute gains, **states are indifferent to the gains of other actors.**³⁰⁰ States make decisions based upon their judgments of their own welfare, **not that of others.**³⁰¹ However, the EU does care about how well they perform relative to Russia. Although the EU has some liberal concerns about the Iranian price demands, but the EU is motivated to use Iranian gas in order to reduce its energy dependence on Russia and to increase its energy independence from Russia.³⁰² Russia has the capability and the power to significantly disrupt gas supplies to the majority of Central- and Eastern European EU member states³⁰³ and the EU wants to counter this relative power of Russia through connecting Iranian gas to the Southern Gas Corridor's pipeline network.³⁰⁴ So, the EU wants to reduce its energy dependence on Russia and increase its energy independence from Russia through importing Iranian pipeline gas via the Southern Gas Corridor.³⁰⁵ Through its foreign policy on importing piped Iranian gas, the EU is seeking for relative gains and not for absolute gains.

²⁹⁴ Shokri Kalehsar, 2016, p. 140.

²⁹⁵ Ünver, 2016, p.138.

²⁹⁶ Ünäl, 2016, p.20.

²⁹⁷ Ünäl, 2016, p.8.

²⁹⁸ Houshisadat, 2015, p.466.

²⁹⁹ Ünäl, 2016, p.8.

³⁰⁰ Powell, 1991, p.1303.

³⁰¹ Mowle, 2003, p. 567.

³⁰² European Commission, 2014, p.2, p.16; Houshisadat, 2015, p.470-471.

³⁰³ Yafimava, 2015, p. 2.

³⁰⁴ European Commission, 2014, p.2, p.16.

³⁰⁵ Ünäl, 2016, p.32.

2.7: Through its foreign policy on exporting piped gas to the EU, Iran is seeking for relative gains and not for absolute gains

The Resistance Economy doctrine was a response to the sanctions that were imposed on Iran.³⁰⁶ Through the Resistance Economy doctrine, Iranian economic policy-making is a part of a national security doctrine.³⁰⁷ The Resistance Economy doctrine has the purpose to make the Iranian economy **resistant to all foreign economic influential factors in the long run, including western sanctions and worldwide financial crisis.**³⁰⁸ Through the Resistance Economy doctrine Iran wants to immunize itself against western sanctions and Iran wants to make itself as independent as possible from western countries.³⁰⁹ Within the framework of the Resistance Economy doctrine, Iran will choose for pipeline routes that are the most economically **and politically suitable.**³¹⁰

For Iran, exporting piped gas to the EU via Turkey as a transit state is **not politically suitable.** Iran's energy ministers made clear to the EU's Energy Commissioner Miguel Arias Cañete during the energy summit in Tehran in April 2016, that Iran has no interest in extending pipelines to Europe in the present time and on the short term, because it would necessitate that Iran would make some powerful deals *with a regional rival like Turkey, which is not feasible in the present time, according to Iran's energy ministers.*³¹¹ There are some liberal constraints for Iran such as the Turkish transit fee demands, the gas prices in Europe and the poor state of the Iranian energy sector, but what is crucial is that part of the concept of absolute gains which says that according to the concept of absolute gains, states are **indifferent to the gains of other actors.**³¹² States make decisions based upon their judgments of their **own welfare, not that of others.**³¹³ However, through the Resistance Economy doctrine, **Iran cares about how well Iran performs relative to other states.**

Through the Resistance Economy doctrine, Iranian economic policy-making is a part of a national security doctrine.³¹⁴ The Resistance Economy doctrine has the purpose to make the Iranian economy **resistant to all foreign economic influential factors in the long run, including western sanctions and worldwide financial crisis.**³¹⁵ Iran's preference to not export piped gas to the EU is in line with Iran Resistance Economy goal of having *strategic flexibility* during a new possible era of sanctions in the future.³¹⁶

Through its foreign policy on exporting piped gas to the EU, Iran is seeking for relative gains, and not for absolute gains.

³⁰⁶ Jalilvand, 2017, p.2.

³⁰⁷ Toumaj, 2014. p.2

³⁰⁸ Toumaj, 2014. p.2

³⁰⁹ Edelman, 2016, p.13

³¹⁰ Ünal, 2016, p.26.

³¹¹ Norman, 2016.

³¹² Powell, 1991, p.1303.

³¹³ Mowle, 2003, p. 567.

³¹⁴ Toumaj, 2014. p.2

³¹⁵ Toumaj, 2014. p.2

³¹⁶ Ünal, 2016, p.8.

Chapter 3: The EU's foreign policy on importing Iranian LNG and Iran's foreign policy on exporting LNG to the EU

This chapter deals with the *LNG dimension*. Both the EU's foreign policy on importing Iranian LNG and Iran's foreign policy on exporting LNG to the EU will be addressed in this chapter. Through chapter 3, there will be the ability to ascertain whether the EU is seeking for absolute gains and/or relative gains through its foreign policy on importing Iranian LNG and the ability will be there to ascertain whether Iran is seeking for absolute gains and/or relative gains through its foreign policy on exporting LNG to the EU.

3.1: Background information on LNG

Natural gas can be condensed to a liquid and then it becomes Liquefied Natural Gas (LNG).³¹⁷ LNG is transported on water via vessels³¹⁸ and it is converted into a gas again at LNG hubs.³¹⁹ LNG can be characterized by the possibility of short duration of its contracts and its flexibility over distances.³²⁰ Besides, another important advantage of LNG is that LNG producers and consumers less dependent on transit players than in the case of the buying and selling of piped gas.³²¹ International gas pipelines usually necessitate more lengthy and more difficult negotiations than in the case of LNG, because of the involvement of transit states.³²² In the year 2015, the European Commission mentioned that "LNG prices have over recent years been higher compared to pipeline gas due in particular to high liquefaction, regasification and transportation costs and high demand in Asia".³²³

3.2: The EU's foreign policy on importing Iranian LNG

The EU wants to diversify away from Russian gas and the European Commission and the European Parliament view Iranian gas as a possible alternative to Russian gas.³²⁴ Particularly since the Ukrainian Crisis, the European market is searching for alternatives to Russian gas.³²⁵ One of the ways through which the EU wants to decrease its dependence on Russian gas and increase its energy independence from Russian gas is importing Iranian LNG.³²⁶ The European Commission mentioned in its policy document on the EU strategy for liquefied natural gas and gas storage that the diversification of the EU gas supplies is a key goal for the EU in connection with the EU energy union.³²⁷ The EU wants to increase its LNG imports and improve its LNG storage capacity in order to make the EU gas system more flexible and

³¹⁷ Grobarčíková, Sosedová and Kalina, 2016, p.33.

³¹⁸ Grobarčíková et al., 2016, p.37.

³¹⁹ Houshisadat 2015, p.459.

³²⁰ Houshisadat, 2015, p.459.

³²¹ Houshisadat, 2015, p.459.

³²² Cornot-Gandolphe et al., 2003, p.6.

³²³ European Commission, 2015a, p.5.

³²⁴ Tichý and Odintsov, 2016, p.110.

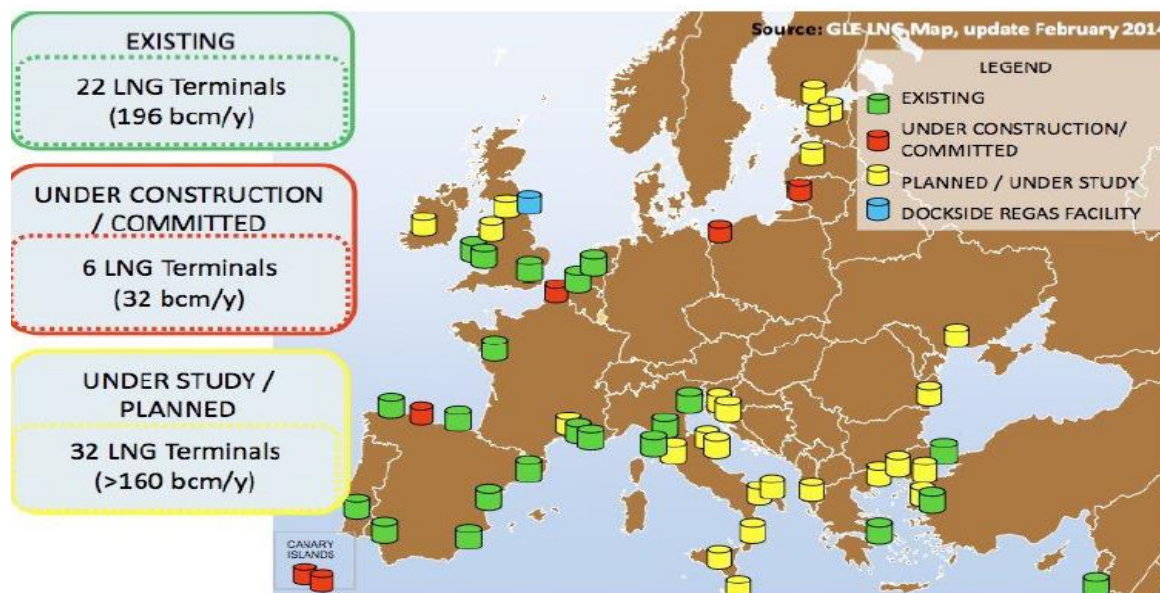
³²⁵ Shokri Kalehsar, 2016a, p.543.

³²⁶ Houshisadat, 2015, p.470-471.

³²⁷ European Commission, 2016, p.2.

diverse.³²⁸ For the EU, LNG will remain and grow as a large source of diversification in the years ahead.³²⁹ The creation of liquid gas hubs with several gas suppliers is improving the EU's gas supply security.³³⁰ The EU's present LNG terminals bring acceptable overall regasification capacity and further LNG terminals are planned in the EU:³³¹

Map 2. LNG terminals and projects in Europe.



Damianova (2015, p.78).³³²

In a policy document of the European Commission of 2008, it was also mentioned that “Iran should represent a further significant supply source for the EU, *when political conditions permit*”.³³³ After the Implementation Day of the JCPOA, political conditions allow the EU to import Iranian LNG.

The EU is interested in importing Iranian LNG but in connection with Iranian LNG the EU's Energy Commissioner, Miguel Arias Cañete, made clear that Iran's price expectations remains a problem.³³⁴ In addition, the EU's Energy Commissioner argued that Iran needs to reduce its price expectations in order to be an alternative to cheap Russian gas.³³⁵

So, besides importing piped gas, the EU also wants to import LNG in order to increase its energy security through gas supply routes diversification³³⁶ Moreover, besides through importing piped Iranian gas, the EU also wants to increase its energy security through

³²⁸ European Commission, 2016, p.2.

³²⁹ European Commission, 2014. p.15.

³³⁰ European Commission, 2015a, p.4.

³³¹ European Commission, 2016, p.4.

³³² Damianova, 2015, p.78.

³³³ European Commission, 2008, p.4.

³³⁴ Norman, 2016.

³³⁵ Norman, 2016.

³³⁶ European Commission, 2016, p.2.

importing Iranian LNG.³³⁷ From the Implementation Day of the JCPOA on, the EU is allowed to import Iranian LNG.³³⁸

3.3: The EU's attitude towards Iran's price demands for its natural gas

Iran is aiming Europe as a significant destination for Iranian LNG export.³³⁹ However, the EU's Energy Commissioner Miguel Arias Cañete visited Tehran in April 2016, in order to speak with several Iranian energy ministers and the EU's Energy Commissioner made clear that Iran's price demands remains a huge problem.³⁴⁰ In addition, the EU's Energy Commissioner made clear that Iran has to decrease its price expectations in order to be an alternative to not expensive Russian gas supplies.³⁴¹

3.4: Iran's large gas reserves

According to a report of the British Petroleum (BP), Iran had the world's largest natural gas reserves in 2015.³⁴² In the year 2015, Iran's proven natural gas reserves were 34 TCM.³⁴³ In a European Commission's policy document of 2008, it was mentioned that "Iran should represent a further significant supply source for the EU, when political conditions permit".³⁴⁴

3.5: Iran's degraded energy sector

The many years of sanctions have negatively influenced Iran's gas sector and Iran needs huge (foreign) investments and technological upgrading of its gas sector.³⁴⁵ The EU imposed sanctions on Iran in 2010 and 2012 and it disadvantaged Iran's energy sector very much, because Iran's access to European energy markets, technology and capital from other countries was blocked.³⁴⁶ In the year 2016, Iran's petroleum minister Zanganeh has stated that Iran's energy industry necessitates investments of 100 billion dollars and more.³⁴⁷ So, the concerned sanctions have caused several consequences such as a deficit of technological and financial resources for Iran and a delay of the Iranian LNG projects³⁴⁸ and it is worthy to mention here that the current Iranian petroleum minister, Zanganeh, has stated in the year 2016 that "Iran can become LNG exporter to the EU in the middle of next decade".³⁴⁹

³³⁷ European Commission, 2016, p.2; European Commission, 2008, p.4; European Commission, 2014, p.16.

³³⁸ Modrall, 2016, p.40; Tichý and Odintsov, 2016, p.110.

³³⁹ Houshisadat, 2015, p.466.

³⁴⁰ Norman, 2016.

³⁴¹ Norman, 2016.

³⁴² British Petroleum, 2015, p.20.

³⁴³ British Petroleum, 2015, p.20.

³⁴⁴ European Commission, 2008, p.4.

³⁴⁵ Pant, 2016, p.2.

³⁴⁶ Tichý and Odintsov, 2016, p.113.

³⁴⁷ Jalilvand, 2017, p.6.

³⁴⁸ Shokri Kalehsar, 2016a, p.550.

³⁴⁹ Trend News Agency, 2017.

3.6: Iran's foreign policy on exporting LNG to the EU

Seven Iranian LNG production facilities are under construction.³⁵⁰ Moreover, Iran is aiming Europe as a significant destination for Iranian LNG export.³⁵¹ Iran views LNG exports to the EU as a contemporary priority.³⁵² The managing director of the National Iranian Gas Company (NIGC), Hamid Reza Araqi, stated that Iran is intending to supply gas to Europe in the form of LNG.³⁵³ Moreover, the EU Energy Commissioner Miguel Arias Cañete was in Tehran in April 2016 because of an EU mission that was about expanding commercial and political relations with Iran³⁵⁴ and the Iranian energy ministers who talked with the EU Energy Commissioner made clear that Iran is prioritizing the export of LNG to the EU over the export of piped gas to the EU in the present time and in the next years.³⁵⁵ Iran made clear to the EU Energy Commissioner that Iran has no interest in extending gas pipelines to the EU in the near future, because that would necessitate too much time and that would also involve concluding important transit deals with regional rivals.³⁵⁶

The current Iranian Oil minister, Bijan Namdar Zanganeh declared on November 21, 2015, that Turkey's current transit pricing demands are too high, and that exporting LNG to Europe through ships is a better option.³⁵⁷ In the year 2017, the Iranian petroleum minister made clear that "Iran can become LNG exporter to the EU in the middle of next decade".³⁵⁸

An important reason behind Iran's will for LNG capabilities is that Iran wants to sell and transport its natural gas exports to international markets without needing neighboring countries, because of the existence of tensed political relations among Iran and its neighboring countries.³⁵⁹ One of those neighboring countries is Turkey.

So, Iran is interested in exporting gas to the EU and exporting LNG to the EU is Iran's current first priority.³⁶⁰ Iran's priority to export LNG to the EU is also in accordance with its Resistance Economy doctrine as will be explained in the next paragraph.

3.7: Iran's foreign policy on exporting LNG within the framework of the Iranian "Resistance Economy" doctrine

In the year of 2010, Iran's supreme leader introduced the Resistance Economy doctrine.³⁶¹ The Resistance Economy doctrine has the purpose to make the Iranian economy resistant to all foreign economic influential factors in the long run, including western sanctions and worldwide financial crisis.³⁶² According to Iran, there are Western efforts to damage the

³⁵⁰ Houshisadat, 2015, p.471

³⁵¹ Houshisadat, 2015, p.466.

³⁵² Shokri Kalehsar, 2016a, p.546.

³⁵³ Sputniknews (2016).

³⁵⁴ Norman, 2016.

³⁵⁵ Norman, 2016.

³⁵⁶ Norman, 2016.

³⁵⁷ Unver, 2016, p.138.

³⁵⁸ Trend News Agency, 2017.

³⁵⁹ Ünal, 2016, p.24.

³⁶⁰ Shokri Kalehsar, 2016a, p.550.

³⁶¹ Piran and Dorche, 2015, p.647.

³⁶² Toumaj, 2014, p.2.

Iranian economy with the purpose to overthrow the Iranian regime.³⁶³ According to Iran's current supreme leader Khamenei, a strong Iranian economy is important for Iran's overall security.³⁶⁴ Through the Resistance Economy doctrine, Iran wants to minimize the damage that is caused by countries that impose sanctions on Iran and Iran wants to be less dependent on those countries that impose sanctions on Iran.³⁶⁵ For example, the EU imposed sanctions on Iran in 2010 and 2012 and it disadvantaged Iran's energy sector very much, because Iran's access to European energy markets and technology were blocked and the access to capital from other countries was also blocked.³⁶⁶

As mentioned in the chapter on the pipeline dimension, Iran wants to use energy trade for its political purposes within the framework of the Resistance Economy doctrine on the long term.³⁶⁷ Additionally, in accordance with the Resistance Economy doctrine, Iran wants to diversify its gas export routes and destinations in order to reduce the consequences of possible future sanctions.³⁶⁸ Iran wants to **increase its LNG export capability** because it is advantageous for Iran's diversification of its gas export routes and destinations, and it gives Iran a **strategic flexibility** during a new possible era of sanctions in the future.³⁶⁹ Iran wants to diversify its gas exports in order to **reduce its dependence** on natural gas importing countries that imposed sanctions on Iran.³⁷⁰

So, Iran's preference to export LNG to the EU³⁷¹ and Iran's preference to not export piped gas to the EU is in line with Iran's Resistance Economy goal of having **strategic flexibility** during a new possible era of sanctions in the future.³⁷²

As explained in chapter 1, LNG can be characterized by the possibility of short duration of its contracts and its *flexibility* over distances,³⁷³ while the selling, transportation and buying of piped gas can be characterized by the usual long-term contracts and long-term price agreements.³⁷⁴ LNG ports offer more flexibility than pipelines because LNG ports can receive from different gas suppliers, while pipelines generally import only from fixed gas exporters.³⁷⁵ Opposed to gas transport by pipelines, LNG suppliers can transport their shipments wherever the price is lucrative.³⁷⁶

³⁶³ Toumaj, 2014. p.4.

³⁶⁴ Toumaj, 2014. p.7.

³⁶⁵ Ünal, 2016, p.13.

³⁶⁶ Tichý and Odintsov, 2016, p.113.

³⁶⁷ Ünal, 2016, p.7.

³⁶⁸ Ünal, 2016, p.20.

³⁶⁹ Ünal, 2016, p.8.

³⁷⁰ Ünal, 2016, p.20.

³⁷¹ Houshisadat, 2015, p.466.

³⁷² Ünal, 2016, p.8.

³⁷³ Houshisadat, 2015, p.459.

³⁷⁴ Jansen, 2014, p.8.

³⁷⁵ Houshisadat, 2015, p.462.

³⁷⁶ Shokri Kalehsar, 2016a, p.542.

3.8: Through its foreign policy on importing Iranian LNG, the EU is seeking for relative gains and not for absolute gains

Besides importing piped gas, the EU also wants to import LNG in order to increase its energy security through gas supply routes diversification³⁷⁷ Moreover, besides through importing piped Iranian gas, the EU also wants to increase its **energy security** through importing **Iranian LNG**.³⁷⁸

With regard to the EU's goal to increase its energy security, the EU is **not indifferent** to the gains of other states. As mentioned in chapter 1, according to the concept of absolute gains, **states are indifferent to the gains of other actors**.³⁷⁹ States make decisions based upon their judgments of their own welfare, **not that of others**.³⁸⁰ There are some liberal constraints for the EU such as the Iranian price demands and the poor state of the Iranian energy sector, but what is crucial is that part of the concept of absolute gains which says that according to the concept of absolute gains, states are **indifferent to the gains of other actors**.³⁸¹

The EU does care about how well they perform relative to Russia. Russia has the capability and the power to significantly disrupt gas supplies to the majority of Central – and Eastern European EU member states.³⁸² **One of the ways through which the EU wants to counter this relative power of Russia is importing Iranian LNG**.³⁸³ **The EU is motivated to use Iranian gas in order to reduce its energy dependence on Russia and to increase its energy independence from Russia**.³⁸⁴

Through its foreign policy on importing Iranian LNG, the EU is seeking for relative gains, and not for absolute gains.

3.9: Through its foreign policy on exporting LNG to the EU, Iran is seeking for relative gains, not for absolute gains

The Resistance Economy doctrine was a response to the sanctions that were imposed on Iran.³⁸⁵ According to Iran, there are Western efforts to damage the Iranian economy with the purpose to overthrow the Iranian regime.³⁸⁶ According to Iran's supreme leader Khamenei, a strong Iranian economy is important for Iran's overall security.³⁸⁷ Through the Resistance Economy doctrine, Iranian economic policy-making is a part of a national security doctrine.³⁸⁸ There are some liberal constraints for Iran such as the gas prices in Europe,³⁸⁹ but what is crucial is that part of the concept of absolute gains which says that according to the concept of

³⁷⁷ European Commission, 2016, p.2.

³⁷⁸ European Commission, 2016, p.2; European Commission, 2008, p.4; European Commission, 2014, p.16.

³⁷⁹ Powell, 1991, p.1303.

³⁸⁰ Mowle, 2003, p. 567.

³⁸¹ Powell, 1991, p.1303.

³⁸² Yafimava, 2015, p. 2.

³⁸³ Houshisadat, 2015, p.470-47

³⁸⁴ European Commission, 2014, p.2, p.16; Houshisadat, 2015, p.470-471.

³⁸⁵ Jalilvand, 2017, p.2.

³⁸⁶ Toumaj, 2014. p.4.

³⁸⁷ Toumaj, 2014. p.7.

³⁸⁸ Toumaj, 2014. p.2

³⁸⁹ Tanchum, 2015, p.8.

absolute gains, states are **indifferent to the gains of other actors.**³⁹⁰ States make decisions based upon their judgments of their **own welfare, not that of others.**³⁹¹ However, through the Resistance Economy doctrine, **Iran cares about how well Iran performs relative to other states.**

The Resistance Economy doctrine has the purpose to make the Iranian economy **resistant to all foreign economic influential factors in the long run, including western sanctions and worldwide financial crisis.**³⁹² Iran wants to diversify its gas exports in order to **reduce its dependence** on natural gas importing countries that imposed sanctions on Iran.³⁹³ Within the framework of the Resistance Economy doctrine, Iran wants to **increase its LNG export capability** because it is advantageous for Iran's diversification of its gas export routes and destinations, and it gives Iran a **strategic flexibility during a new possible era of sanctions in the future.**³⁹⁴ So, **Iran's preference to export LNG to the EU**³⁹⁵ and **Iran's preference to not export piped gas to the EU** is in line with Iran's Resistance Economy goal of having **strategic flexibility** during a new possible era of sanctions in the future.³⁹⁶ Through its foreign policy on exporting LNG to the EU, Iran is seeking for relative gains, not for absolute gains.

³⁹⁰ Powell, 1991, p.1303.

³⁹¹ Mowle, 2003, p. 567.

³⁹² Toumaj, 2014. p.2

³⁹³ Ünal, 2016, p.20.

³⁹⁴ Ünal, 2016, p.8.

³⁹⁵ Houshisadat, 2015, p.466.

³⁹⁶ Ünal, 2016, p.8.

Chapter 4: The conclusion

The research question will be answered in the next paragraph on the basis of the empirical results of the chapters 2 and 3. Moreover, the implication of the answer of the research question will also be discussed in the conclusion. Furthermore, the limitations of this research will also be discussed in the conclusion.

4.1: Both the EU and Iran are seeking for relative gains, not for absolute gains

As mentioned in chapter 1, the research question is:

To what extent are absolute gains and relative gains sought by the EU and Iran by means of their gas relationship after the accomplishment of the JCPOA in July 2015?

Russia has the capability and the power to significantly disrupt gas supplies to the majority of Central- and Eastern European EU member states.³⁹⁷ The EU wants to reduce its energy dependence on Russia and increase its energy independence from Russia through importing Iranian pipeline gas via the Southern Gas Corridor.³⁹⁸ In other words, the EU wants to counter the concerned relative power of Russia through connecting Iranian gas to the Southern Gas Corridor's pipeline network.³⁹⁹ One of the other ways through which the EU wants to decrease its dependence on Russian gas and increase its energy independence from Russian gas is importing Iranian LNG.⁴⁰⁰ In other words, one of the other ways through which the EU wants to counter this relative power of Russia, is importing Iranian LNG.⁴⁰¹

Besides through importing piped Iranian gas, the EU also wants to increase its energy security through importing Iranian LNG.⁴⁰² With regard to the EU's goal to increase its energy security, the EU is **not indifferent** to the gains of other states. According to the concept of absolute gains, **states are indifferent to the gains of other actors.**⁴⁰³ States make decisions based upon their judgments of their own welfare, **not that of others.**⁴⁰⁴ However, the EU does care about how well it performs relative to Russia. As explained at the beginning of this paragraph, the EU wants to diversify away from Russian gas in order to increase its energy independence from Russia (in order to reduce its energy dependence on Russia).

So the EU is seeking for relative gains through aiming to import both piped Iranian gas and Iranian LNG after the nuclear deal of July 2015.

In the year of 2010, Iran's supreme leader introduced the Resistance Economy doctrine.⁴⁰⁵ The Resistance Economy doctrine has the purpose to make the Iranian economy resistant to

³⁹⁷ Yafimava, 2015, p. 2.

³⁹⁸ Ünal, 2016, p.32.

³⁹⁹ European Commission, 2014, p.2, p.16.

⁴⁰⁰ Houshisadat, 2015, p.470-471.

⁴⁰¹ Houshisadat, 2015, p.470-471.

⁴⁰² European Commission, 2016, p.2; European Commission, 2008, p.4; European Commission, 2014, p.16.

⁴⁰³ Powell, 1991, p.1303.

⁴⁰⁴ Mowle, 2003, p. 567.

⁴⁰⁵ Piran and Dorche, 2015, p.647.

all foreign economic influential factors in the long run, including western sanctions and worldwide financial crisis.⁴⁰⁶ According to Iran, there are Western efforts to damage the Iranian economy with the purpose to overthrow the Iranian regime.⁴⁰⁷ According to Iran's current supreme leader Khamenei, a strong Iranian economy is important for Iran's overall security.⁴⁰⁸ Through the Resistance Economy doctrine, Iran wants to minimize the damage that is caused by countries that impose sanctions on Iran and Iran wants to be less dependent on those countries that impose sanctions on Iran.⁴⁰⁹ Through the Resistance Economy doctrine, **Iranian economic policy-making is totally a part of a national security doctrine.**⁴¹⁰ In accordance with the Resistance Economy doctrine, Iran wants to use energy trade for the political purposes within the framework of the Resistance Economy doctrine.⁴¹¹ **So, gaining a higher absolute level of economic welfare is not a goal in itself in the case of Iran,** because economic policies **are totally a part of a national security doctrine** through which Iran want to have relative gains towards those states that had imposed sanction on Iran. So, absolute gains are not sought by Iran by means of the EU-Iran gas relationship after the nuclear deal of July 2015, because gaining economic welfare is not a goal in itself in the case of Iran, but rather an instrument of a national security doctrine (the Resistance Economy doctrine). Iran's preference to export LNG to the EU⁴¹² and Iran's preference to not export piped gas to the EU is in line with Iran's Resistance Economy goal of having **strategic flexibility** during a new possible era of sanctions in the future.⁴¹³ So, Iran wants to achieve a great degree of (economic) independence through the Resistance Economy doctrine.⁴¹⁴ It is realist foreign policy that really substantiates and drives the Iranian foreign policy on exporting natural gas to the EU and not liberal foreign policy. **Both the EU and Iran are seeking for relative gains by means of their gas relationship, not for absolute gains.**

4.2: The important implication of the answer of the research question: Given that Iran has more power resources than the EU in connection with their gas relationship, Iran is likely to have leverage over the EU during possible gas sales negotiations and Iran is likely to be able to realize its preference to export LNG to the EU and to not export piped gas to the EU.

So in the last paragraph, the research question has been answered: both the EU and Iran are seeking for relative gains by means of their gas relationship. Moreover, both the EU and Iran are not seeking for absolute gains by means of their gas relationship. But the answer of the research question has also an important implication.

⁴⁰⁶ Toumaj, 2014. p.2

⁴⁰⁷ Toumaj, 2014. p.4.

⁴⁰⁸ Toumaj, 2014. p.7.

⁴⁰⁹ Ünal, 2016, p.13.

⁴¹⁰ Toumaj, 2014. p.2

⁴¹¹ Ünal, 2016, p.7.

⁴¹² Houshisadat, 2015, p.466.

⁴¹³ Ünal, 2016, p.8.

⁴¹⁴ Toumaj, 2014. p.27.

Iran has leverage over the EU during possible negotiations on the sale of Iranian gas to the EU, because Iran is the possessor of the world's largest gas reserves⁴¹⁵ and the EU has the urgency to diversify away from Russian gas and, theoretically, Iran could enable the EU to significantly diversify away from Russian gas. Iran is already exploiting its position as possessor of the world's largest gas reserves⁴¹⁶ by demanding high gas price demands towards the EU and according to the EU the current Iranian gas price demands are too high compared to the alternative cheap Russian gas supplies.⁴¹⁷

Realism expects that power resources provide leverage in negotiations.⁴¹⁸ According to realism, international bargaining outcomes are tended to be determined by the preferences of the states that have more power resources (the more powerful states).⁴¹⁹ As mentioned before, Iran's preference to export LNG to the EU⁴²⁰ is in line with Iran's Resistance Economy, and given that Iran is likely to have leverage over the EU during possible gas sales negotiations, Iran is very likely to be able to realize its preference to export LNG to the EU and to not export piped gas to the EU. The likeliness that the EU and Iran will make an agreement on the sale of Iranian LNG to the EU **is higher than the likeliness** that the EU and Iran will make an agreement on the sale of Iranian pipeline gas to the EU.

5.4: limitations of this research

This research focused on *the EU as a whole* as a unit of analysis. The different EU member states have a different dependency on Russian gas, and subsequently, the different EU member states have a different urgency with regard to using Iranian gas as an alternative to Russian gas. This research did not focus on the different EU member states' urgency to use Iranian gas as an alternative to Russian gas. Due to limitations and rules on the extent of a master thesis, it was justifiable to conduct the research in depth into the gas relationship of Iran and *the EU as a whole* after the JCPOA of July 2015.

Furthermore, this research focused on the EU-Iran gas relationship within the framework of the JCPOA. This research had the assumption that the EU-Iran gas relationship is likely to exist as long as Iran complies with its nuclear-related duties. However, the Trump administration does not have a positive stance on the realization of this nuclear deal, and the Trump administration has made clear that it will re-consider the whole nuclear deal. The US is one of the signatories to the JCPOA. This research did not focus on a possible withdrawal of the Trump administration from the nuclear deal (even if Iran complies with the nuclear related duties) and the subsequent consequences for the EU-Iran gas relationship.

⁴¹⁵ British Petroleum, 2015, p.20.

⁴¹⁶ British Petroleum, 2015, p.20.

⁴¹⁷ Norman, 2016.

⁴¹⁸ Dinar, 2000, p.387.

⁴¹⁹ Dinar, 2000, p.387.

⁴²⁰ Houshisadat, 2015, p.466.

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